# TEXAS DEPARTMENT OF MOTOR VEHICLES CASE NO. 21-0006183 CAF

NEIL OSTERMANN,	§	BEFORE THE OFFICE
Complainant	§	
	§	
v.	§	$\mathbf{OF}$
	§	
FORD MOTOR COMPANY,	§	
Respondent	8	ADMINISTRATIVE HEARINGS

#### **DECISION AND ORDER**

Neil Ostermann (Complainant) filed a complaint with the Texas Department of Motor Vehicles (Department) seeking relief pursuant to Texas Occupations Code §§ 2301.601-2301.613 (Lemon Law) for alleged warrantable defects in his vehicle manufactured by Ford Motor Company (Respondent). A preponderance of the evidence does not show that the subject vehicle has a currently existing defect covered by warranty. Consequently, the Complainant's vehicle does not qualify for repurchase/replacement or warranty repair.

## I. Procedural History, Notice and Jurisdiction

Matters of notice of hearing<sup>1</sup> and jurisdiction were not contested and are discussed only in the Findings of Fact and Conclusions of Law. The hearing in this case convened on May 4, 2021, in Houston, Texas, before Hearings Examiner Andrew Kang, and the record closed on the same day. The Complainant, represented himself Carrie Boehm, Consumer Affairs Legal Analyst, represented the Respondent.

 $<sup>^{\</sup>rm 1}$  Tex. Gov't Code § 2001.051.

#### II. Discussion

#### A. Applicable Law

## 1. Repurchase/Replacement Relief Requirements

Repurchase and replacement relief only apply to new vehicles.<sup>2</sup> A vehicle qualifies for repurchase or replacement if the respondent cannot "conform a motor vehicle to an applicable express warranty by repairing or correcting a defect or condition that creates a serious safety hazard or substantially impairs the use or market value of the motor vehicle after a reasonable number of attempts." In other words, (1) the vehicle must have a defect covered by an applicable warranty (warrantable defect); (2) the defect must either (a) create a serious safety hazard or (b) substantially impair the use or market value of the vehicle; and (3) the defect must currently exist after a "reasonable number of attempts" at repair.<sup>4</sup> In addition, the Lemon Law imposes other requirements for repurchase/replacement relief, including (1) a written notice of the defect to the respondent, (2) an opportunity to cure by the respondent, and (3) a deadline for filing a Lemon Law complaint.

#### a. Serious Safety Hazard

The Lemon Law defines "serious safety hazard" as a life-threatening malfunction or nonconformity that: (1) substantially impedes a person's ability to control or operate a vehicle for ordinary use or intended purposes, or (2) creates a substantial risk of fire or explosion.<sup>5</sup>

## b. Substantial Impairment of Use or Value

#### i. Impairment of Use

In determining substantial impairment of use, the Department considers "whether a defect or nonconformity hampers the intended normal operation of the vehicle." For instance, "while a

<sup>&</sup>lt;sup>2</sup> TEX. OCC. CODE § 2301.603.

<sup>&</sup>lt;sup>3</sup> TEX. OCC. CODE § 2301.604(a).

<sup>&</sup>lt;sup>4</sup> TEX. OCC. CODE § 2301.604(a).

<sup>&</sup>lt;sup>5</sup> TEX. OCC. CODE § 2301.601(4).

vehicle with a non-functioning air conditioner would be available for use and transporting passengers, its intended normal use would be substantially impaired."<sup>6</sup>

## ii. Impairment of Value

The Department applies a reasonable purchaser standard for determining whether a defect substantially impairs the value of a vehicle. The reasonable purchaser standard "does not require an owner to present an expert witness or any technical or market-based evidence to show decreased value." Instead, under this standard, "factfinders should put themselves in the position of a reasonable prospective purchaser of the subject vehicle and determine (based on the evidence presented) if the current condition of the vehicle would deter them from buying the vehicle or substantially negatively affect how much they would be willing to pay for the vehicle."

## c. Reasonable Number of Repair Attempts

Generally, a rebuttable presumption is established that the vehicle had a reasonable number of repair attempts if:

[T]he same nonconformity continues to exist after being subject to repair four or more times by the manufacturer, converter, or distributor or an authorized agent or franchised dealer of a manufacturer, converter, or distributor and the attempts were made before the earlier of: (A) the date the express warranty expires; or (B) 24 months or 24,000 miles, whichever occurs first, following the date of original delivery of the motor vehicle to the owner.<sup>8</sup>

Alternatively, for serious safety hazards, a rebuttable presumption is established that the vehicle had a reasonable number of repair attempts if:

[T]he same nonconformity creates a serious safety hazard and continues to exist after causing the vehicle to have been subject to repair two or more times by the manufacturer, converter, or distributor or an authorized agent or franchised dealer of a manufacturer, converter, or distributor and the attempts were made before the earlier of: (A) the date the express warranty expires; or (B) 24 months or 24,000

<sup>&</sup>lt;sup>6</sup> Dutchmen Manufacturing, Inc. v. Texas Department of Transportation, Motor Vehicle Division, 383 S.W.3d 217, 228 (Tex. App.—Austin 2012).

<sup>&</sup>lt;sup>7</sup> Dutchmen Manufacturing, Inc. v. Texas Department of Transportation, Motor Vehicle Division, 383 S.W.3d 217, 228 (Tex. App.—Austin 2012) ("We find that this interpretation of the standard required for demonstrating substantial impairment is reasonable and consistent with the statute's plain language which requires a showing of loss in market value. . . . [T]he Division's interpretation that expert testimony or technical or market-based evidence is not required to show diminished value or use is consistent with the statute's goal of mitigating manufacturers' economic advantages in warranty-related disputes.").

<sup>&</sup>lt;sup>8</sup> TEX. OCC. CODE § 2301.605(a)(1)(A) and (B).

miles, whichever occurs first, following the date of original delivery of the motor vehicle to the owner.<sup>9</sup>

Additionally, for vehicles out of service at least 30 days, a rebuttable presumption may be established that the vehicle had a reasonable number of repair attempts if:

[A] nonconformity still exists that substantially impairs the vehicle's use or market value, the vehicle is out of service for repair for a cumulative total of 30 or more days, and the attempts were made before the earlier of: (A) the date the express warranty expires; or (B) 24 months or 24,000 miles, whichever occurs first, following the date of original delivery of the motor vehicle to the owner.<sup>10</sup>

The 30 days described above does not include any period when the owner has a comparable loaner vehicle provided while the dealer repairs the subject vehicle.<sup>11</sup>

The existence of a statutory rebuttable presumption does not preclude otherwise finding a reasonable number of attempts to repair the vehicle based on different circumstances and fewer attempts.<sup>12</sup> Furthermore, the Department adopted a decision indicating that if a consumer presents the vehicle to a dealer for repair and the dealer fails to repair the vehicle, then that visit would constitute a repair attempt unless the consumer was at fault for the failure to repair the vehicle.<sup>13</sup>

## d. Other Requirements

Even if a vehicle satisfies the preceding requirements for repurchase/replacement relief, the Lemon Law prohibits repurchase or replacement unless: (1) the owner or someone on behalf of the owner, or the Department has provided written notice of the alleged defect or nonconformity to the respondent;<sup>14</sup> (2) the respondent was given an opportunity to cure the defect or

<sup>&</sup>lt;sup>9</sup> TEX. OCC. CODE § 2301.605(a)(2).

<sup>&</sup>lt;sup>10</sup> TEX. OCC. CODE § 2301.605(a)(3).

<sup>&</sup>lt;sup>11</sup> TEX. OCC. CODE § 2301.605(c).

<sup>&</sup>lt;sup>12</sup> Ford Motor Company v. Texas Department of Transportation, 936 S.W.2d 427, 432 (Tex. App.—Austin 1996, no writ) ("[T]he existence of statutory presumptions does not forbid the agency from finding that different circumstances or fewer attempts meet the requisite 'reasonable number of attempts."").

<sup>&</sup>lt;sup>13</sup> DaimlerChrysler Corporation v. Williams, No. 03-99-00822-CV (Tex. App.—Austin, June 22, 2000, no writ) (not designated for publication) (Repair attempts include "those occasions when the fault for failing to repair the vehicle rests with the dealership." Conversely, "those occasions when failure to repair the vehicle was the fault of the consumer would not be considered a repair attempt under the statute.").

<sup>&</sup>lt;sup>14</sup> 43 TEX. ADMIN. CODE § 215.204 provides that "[u]pon receipt of a complaint for lemon law or warranty performance relief, the department will provide notification of the complaint to the appropriate manufacturer, converter, or distributor." The Department's notice of the complaint to the Respondent satisfies the requirement to provide notice of the defect or nonconformity to the Respondent. TEX. OCC. CODE § 2301.606(c)(1).

nonconformity;<sup>15</sup> and (3) the Lemon Law complaint was filed within six months after the earliest of: the warranty's expiration date or the dates on which 24 months or 24,000 miles had passed since the date of original delivery of the motor vehicle to an owner.<sup>16</sup>

### 2. Warranty Repair Relief

Even if repurchase or replacement relief does not apply, a vehicle may still qualify for warranty repair if the vehicle has a "defect . . . that is covered by a manufacturer's, converter's, or distributor's . . . warranty agreement applicable to the vehicle" and the vehicle owner notified the manufacturer, converter, distributor, or its authorized agent of the defect before the warranty's expiration.<sup>17</sup> The manufacturer, converter, or distributor has an obligation to "make repairs necessary to conform a new motor vehicle to an applicable . . . express warranty."<sup>18</sup>

#### 3. Burden of Proof

The law places the burden of proof on the Complainant.<sup>19</sup> The Complainant must prove <u>all</u> <u>facts</u> required for relief by a preponderance of the evidence. That is, the Complainant must present sufficient evidence to show that <u>every required fact</u> more likely than not exists.<sup>20</sup> Accordingly, the Complainant cannot prevail where the existence of any required fact appears unlikely or appears equally likely or unlikely.

<sup>&</sup>lt;sup>15</sup> TEX. OCC. CODE § 2301.606(c)(2). A respondent may delegate its opportunity to cure to a dealer. A repair visit to a dealer may satisfy the opportunity to cure requirement when the respondent authorizes a dealer to attempt repair after written notice to the respondent. *Dutchmen Manufacturing, Inc. v. Texas Department of Transportation, Motor Vehicle Division*, 383 S.W.3d 217, 221 and 226 (Tex. App.—Austin 2012); Texas Department of Transportation, *Kennemer v. Dutchman Manufacturing, Inc.*, MVD Cause No. 09-0091 CAF (Motor Vehicle Division Sept. 25, 2009) (Final Order Granting Chapter 2301, Subchapter M Relief). An opportunity to cure does not require an actual repair attempt but only a valid opportunity. *Id* at 2. A respondent forgoes its opportunity to repair by replying to a written notice of defect with a settlement offer instead of arranging a repair attempt. *Id* at 2.

<sup>&</sup>lt;sup>16</sup> TEX. OCC. CODE § 2301.606(d)(2).

<sup>&</sup>lt;sup>17</sup> TEX. OCC. CODE § 2301,204; 43 TEX. ADMIN. CODE § 215,202(b)(3).

<sup>&</sup>lt;sup>18</sup> TEX. OCC. CODE § 2301.603(a).

<sup>&</sup>lt;sup>19</sup> 43 TEX. ADMIN. CODE § 215.66(d).

<sup>&</sup>lt;sup>20</sup> E.g., Southwestern Bell Telephone Company v. Garza, 164 S.W.3d 607, 621 (Tex. 2005).

# 4. The Complaint Identifies the Relevant Issues in this Case

The complaint identifies the relevant issues to address in this case.<sup>21</sup> The complaint must state "sufficient facts to enable the department and the party complained against to know the nature of the complaint and the specific problems or circumstances forming the basis of the claim for relief under the lemon law."<sup>22</sup> However, the parties may expressly or impliedly consent to hearing issues not included in the pleadings.<sup>23</sup> Implied consent occurs when a party introduces evidence on an unpleaded issue without objection.<sup>24</sup> Because the complaint determines the relevant issues, the Department cannot order relief for an issue not included in the complaint unless tried by consent.<sup>25</sup>

## 5. Incidental Expenses

When repurchase or replacement is ordered, the Lemon Law provides for reimbursing the Complainant for reasonable incidental expenses resulting from the vehicle's loss of use because of the defect. <sup>26</sup> Reimbursable expenses include, but are not limited to: (1) alternate transportation; (2) towing; (3) telephone calls or mail charges directly attributable to contacting the manufacturer, distributor, converter, or dealer regarding the vehicle; (4) meals and lodging necessitated by the vehicle's failure during out-of-town trips; (5) loss or damage to personal property; (6) attorney fees, if the complainant retains counsel <u>after</u> notification that the respondent is represented by counsel; and (7) items or accessories added to the vehicle at or after purchase, less a reasonable allowance for use. The expenses must be reasonable and verifiable (for example, through receipts

<sup>&</sup>lt;sup>21</sup> "In a contested case, each party is entitled to an opportunity: (1) for hearing after reasonable notice of not less than 10 days; and (2) to respond and to present evidence and argument on each issue involved in the case." Tex. Gov't Code § 2001.051; "Notice of a hearing in a contested case must include . . . either: (A) a short, plain statement of the factual matters asserted; or (B) an attachment that incorporates by reference the factual matters asserted in the complaint or petition filed with the state agency." Tex. Gov't Code § 2001.052. See Tex. Occ. Code § 2301.204(b) ("The complaint must be made in writing to the applicable dealer, manufacturer, converter, or distributor and must specify each defect in the vehicle that is covered by the warranty."); Tex. Occ. Code § 2301.204(d) ("A hearing may be scheduled on any complaint made under this section that is not privately resolved between the owner and the dealer, manufacturer, converter, or distributor.").

<sup>&</sup>lt;sup>22</sup> 43 TEX. ADMIN. CODE § 215.202(a)(3).

<sup>&</sup>lt;sup>23</sup> 43 TEX. ADMIN. CODE § 215.42; TEX. R. CIV. P. 67.

<sup>&</sup>lt;sup>24</sup> See Gadd v. Lynch, 258 S.W.2d 168, 169 (Tex. Civ. App.—San Antonio 1953, writ ref'd).

<sup>&</sup>lt;sup>25</sup> See TEX. GOV'T CODE §§ 2001.141(b)-(c), 2001.051-2001.052; TEX. R. CIV. P. 301.

<sup>&</sup>lt;sup>26</sup> TEX. OCC. CODE § 2301.604.

or similar written documents).<sup>27</sup> However, the Department's rules expressly exclude compensation for "any interest, finance charge, or insurance premiums."<sup>28</sup>

## B. Summary of Complainant's Evidence and Arguments

On March 28, 2019, the Complainant, purchased a new 2019 Ford F-150 from Planet Ford, a franchised dealer of the Respondent, in Spring, Texas. The vehicle had 25 miles on the odometer at the time of purchase. The vehicle's limited warranty provides bumper to bumper coverage for three years or 36,000 miles, whichever occurs first. On February 3, 2021, the Complainant provided a written notice of defect to the Respondent. On February 8, 2021, the Complainant filed a complaint with the Department alleging a mold smell came from the air conditioning (AC) system. In relevant part, the Complainant took the vehicle to a dealer for repair of the alleged issues as follows:

	Date	Miles	Issue	
	10/19/2020	16,138	AC has a mildewed vinegar smell when first started	
Ī	12/14/2020	17,848	AC has a mildewed vinegar smell	
Ī	01/28/2021	20,335	AC has a mildewed/mold smell	

The Complainant testified that he first noticed the smell in the summer of 2020. He did not smell the odor every day when starting the vehicle. The odor would appear to go away because either he became desensitized to the smell or the fan cleared out the smell. He affirmed that the smell would dissipate when leaving the AC on for a prolonged time. He noted that at times, the smell occurred when the vehicle sat for a few hours, but this was rarer than the smell occurring in the mornings. He believed the issue occurred year-round since he noticed the smell in the winter and the summer. The smell appeared to occur randomly, though the smell went away for a longer time after the winter freeze. He pointed out that he sometimes smelled the odor with the AC off. He would notice the smell about one or two times a week. At the time of the repairs, the odor occurred nearly every day but after the freeze, once or twice a week. He last noticed the smell the weekend before the hearing. He did not notice any mechanical issues associated with the smell. The Complainant testified that the vehicle had four warranted repairs, one for the engine and three for the mold smell. When the dealer determined that a warrantable issue existed, the dealer provided a Ford Ranger as a loaner vehicle. The dealer found mold on the bulkhead caused by

<sup>&</sup>lt;sup>27</sup> 43 TEX. ADMIN. CODE § 215.209(a).

<sup>&</sup>lt;sup>28</sup> 43 TEX. ADMIN. CODE § 215.208(b)(1).

water from a defective HVAC (heating, ventilation, air conditioning) housing drain. The dealer replaced parts to address the improper draining. The Complainant noted that he was provided a Dodge Journey while his vehicle was being repaired. On cross-examination, the Complainant indicated that he did not turn the AC off when shutting off the vehicle.

# C. Inspection

Upon inspection at the hearing, the subject vehicle's odometer displayed 23,876 miles. No unusual odors could be detected when initially entering the vehicle. With the AC on, no abnormal odors could be detected at the front vents. The vehicle operated normally during the inspection.

### D. Summary of Respondent's Evidence and Arguments

Ms. Boehm asserted that the subject vehicle did not meet the Lemon Law's requirements for repairs. She testified that the subject vehicle had an engine repair but only three repair attempts for AC concerns. Additionally, the AC issue did not fit the Lemon Law's definition of a serious safety hazard.

Brian Jay, Field Service Engineer, explained that the AC deodorization involved spraying a disinfectant through the blower fan opening to coat the evaporator coils and kill microorganisms and prevent microorganism growth. The black fabric insulation—between the bulkhead and evaporator case—which may have been soaked with water because of the drain issue, was replaced when installing a drain to improve the flow of water from the evaporator case, leaving less water behind. Additionally, the evaporator core was replaced at the next repair visit. Mr. Jay explained that shutting off the AC every time when turning off the vehicle, ideally with the fan allowed to run, may result in a drier evaporator case. During his March 4th inspection of the vehicle, he turned on the AC but did not notice any odors. He found the vehicle operated normally with the auto stop-start function on and off. Mr. Jay concluded that the vehicle was operating as designed. On cross-examination, Mr. Jay acknowledged that he did not know if the owner's manual addressed turning off the AC (when shutting off the vehicle). He explained that because the evaporator case was replaced, it would not need a deodorization treatment.

Ms. Boehm confirmed that the subject vehicle was equipped with a cabin air filter. On cross-examination, Ms. Boehm elaborated that the 24 days out of service came from the repair

orders. She pointed out that the cabin filter was not one of the six wear items covered under the premium maintenance plan.

#### E. Analysis

As explained in the discussion of applicable law, the law requires the Complainant to prove every element under the Lemon Law (or Warranty Performance Law for repair relief) by a preponderance. In other words, the Complainant must prove that every required fact is more likely than not true. In this case, a preponderance of the evidence does not show that the subject vehicle has a defect covered under warranty (warrantable defect).

Lemon Law relief does not apply to all problems that may occur with a vehicle but only to warrantable defects that continue to exist (i.e., currently exist) after repairs.<sup>29</sup> The Lemon Law does not require that a respondent provide any particular warranty coverage nor does the Lemon Law impose any specific standards for vehicle characteristics. The Lemon Law only requires a respondent to conform its vehicles to whatever coverage the warranty provides. In part, the subject vehicle's warranty states that:

Under your New Vehicle Limited Warranty if: - your Ford vehicle is properly operated and maintained, and - was taken to a Ford dealership for a warranted repair during the warranty period, then authorized Ford Motor Company dealers will, without charge, repair, replace, or adjust all parts on your vehicle that malfunction or fail during normal use during the applicable coverage period due to a manufacturing defect in factory-supplied materials or factory workmanship.<sup>30</sup>

According to these terms, the warranty only applies to defects in materials or workmanship (manufacturing defects).<sup>31</sup>

<sup>&</sup>lt;sup>29</sup> TEX. OCC. CODE §§ 2301.603(a), 2301.604(a); TEX. OCC. CODE § 2301.204.

<sup>&</sup>lt;sup>30</sup> Complainant's Ex. 1, Warranty.

<sup>31</sup> Courts have affirmed that warranty language covering "defects in material or workmanship" do not cover design issues. *E.g.*, *Whitt v. Mazda Motor of America*, 5th Dist. Stark No. 2010CA00343, 211-Ohio-3097, ¶¶ 18-21 ("The manufacturer's express warranty in the case sub judice provides: 'Mazda warrants that your new Mazda Vehicle is free from defects in material or workmanship . . . .' The trial court found the warranty did not cover claims of design defects. . . . The problems about which Appellants complained did not fall within the applicable expressed warranty."); *see GT & MC, Inc. v. Texas City Refining, Inc.*, 822 S.W.2d 252, 257 (Tex. App.—Houston [1st Dist.] 1991, writ denied) ("the language in the contract of May 12, 1980, expressly limited TCR's recovery only for defects in materials or workmanship to damages for repair or replacement value. No mention was made in the guarantee of remedies for design defects.").

A defectively manufactured vehicle has a flaw so that it does not conform to the manufacturer's specifications, and is not identical to other same model vehicles.<sup>32</sup> A manufacturing defect occurs when the vehicle varies from the manufacturer's design standards, causing that vehicle to differ from other vehicles of the same kind.<sup>33</sup> In other words, a manufacturing defect is an isolated aberration, an unintended configuration occurring only in those vehicles not produced according to the manufacturer's specifications.<sup>34</sup> A defectively manufactured vehicle has a flaw because of some error in making it, such as incorrect assembly or the use of a broken part. Accordingly, manufacturing defects occur during manufacturing and exist when the vehicle leaves the manufacturing plant. In contrast, design issues result from the manufacturer's design of the vehicle, even though manufactured without any flaws.<sup>35</sup> Design characteristics exist in the vehicle's specifications, before the vehicle is even manufactured, and do not arise from any error during manufacturing.<sup>36</sup> Accordingly, a design characteristic exists in all vehicles of the same design, but the vehicle's intended configuration may produce unintended and unwanted results.<sup>37</sup> Unlike manufacturing defects, issues that do not arise from manufacturing, such as the vehicle's design characteristics (which exist before manufacturing), are not warrantable

<sup>&</sup>lt;sup>32</sup> Ford Motor Co. v. Pool, 688 S.W.2d 879, 881 (Tex. App.--Texarkana 1985), aff'd in part on other grounds, rev'd in part on other grounds, 715 S.W.2d 629 (Tex. 1986) ("Manufacturing defect cases involve products which are flawed, i.e., which do not conform to the manufacturer's own specifications, and are not identical to their mass-produced siblings.").

<sup>&</sup>lt;sup>33</sup> Ridgway v. Ford Motor Co., 82 S.W.3d 26, 31-32 (Tex. App.—San Antonio 2002), rev'd on other grounds, 135 S.W.3d 598 (Tex. 2004) ("A manufacturing defect may be distinguished from a design defect. A manufacturing defect occurs when the product varies from the manufacturer-established design standards, causing that product to deviate from the normal safety of other products of its kind.).

<sup>&</sup>lt;sup>34</sup> Harduvel v. Gen. Dynamics Corp., 878 F.2d 1311, 1317 (11th Cir. 1989) ("This distinction between 'aberrational' defects and defects occurring throughout an entire line of products is frequently used in tort law to separate defects of manufacture from those of design. . . . Stated another way, the distinction is between an unintended configuration [a manufacturing defect], and an intended configuration that may produce unintended and unwanted results [a design defect].").

<sup>&</sup>lt;sup>35</sup> Ford Motor Co. v. Pool, 688 S.W.2d 879, 881 (Tex. App.--Texarkana 1985), aff'd in part on other grounds, rev'd in part on other grounds, 715 S.W.2d 629 (Tex. 1986) ("Defective design cases, however, are not based on consumer expectancy, but on the manufacturer's design of a product . . . even though not flawed in its manufacture.").

<sup>&</sup>lt;sup>36</sup> In contrast to manufacturing defects, "[a] design defect exists where the product conforms to the specification but there is a flaw in the specifications themselves." *Torres v. Caterpillar, Inc.*, 928 S.W.2d 233, 239 (Tex. App.—San Antonio 1996), *writ denied*, (Feb. 13, 1997).

<sup>&</sup>lt;sup>37</sup> Harduvel v. Gen. Dynamics Corp., 878 F.2d 1311, 1317 (11th Cir. 1989) ("This distinction between 'aberrational' defects and defects occurring throughout an entire line of products is frequently used in tort law to separate defects of manufacture from those of design. . . . Stated another way, the distinction is between an unintended configuration [a manufacturing defect], and an intended configuration that may produce unintended and unwanted results [a design defect].").

defects. Because the warranty only covers manufacturing defects, the Lemon Law does not provide relief for design characteristics, design defects, or any other non-manufacturing problem. Even though an issue may be unintended and unwanted, the Lemon Law provides no relief unless the issue constitutes a manufacturing defect.

In the present case, the evidence does not show that the complained of odor more likely than not results from a manufacturing defect. Previously, the vehicle had a manufacturing defect that allowed condensation from the HVAC housing to leak inside the vehicle, soaking the insulation at the bulkhead. However, after repairs, including: replacement of the insulation, installation of a drain elbow, and replacement of the HVAC housing assembly, the vehicle does not appear to continue to have a defect. Rather, any existing odor appears to result from normally occurring condensation in the HVAC housing. The record shows that before repairs, the odor occurred almost every day. However, the odor now occurs once or twice a week and when the odor does occur, it dissipates after running the AC. The change in character of the issue indicates that the defect allowing water to leak and accumulate causing a frequently noticeable odor has been successfully repaired. On the other hand, the current occasional, transient odor appears consistent with water that normally condenses in, but eventually drain out of, the HVAC housing. Here, the record reflects that turning off the AC (apparently to stop moisture in the air from condensing on the cold evaporator coils) and running the fan prior to shutting off the vehicle can help dry the evaporator case. Conversely, leaving the AC on when shutting off the vehicle may increase the likelihood that condensation remains in the HVAC housing. In this case, the Complainant acknowledged that he just turns off the ignition, without turning off the AC or running the fan beforehand, thereby increasing the probability that condensation may accumulate in the HVAC housing. Further, the inspection at the hearing revealed no unusual odors. In sum, any currently existing odor appears as likely to arise from normally occurring moisture as from a manufacturing defect. Because a preponderance of the evidence does not show that a warrantable defect continues to exist, the vehicle does not qualify for relief.

### **III.** Findings of Fact

## F. Summary of Complainant's Evidence and Arguments

- 1. On March 28, 2019, the Complainant, purchased a new 2019 Ford F-150 from Planet Ford, a franchised dealer of the Respondent, in Spring, Texas. The vehicle had 25 miles on the odometer at the time of purchase.
- 2. The vehicle's limited warranty provides bumper to bumper coverage for three years or 36,000 miles, whichever occurs first.
- 3. The Complainant took the vehicle to a dealer for repair as shown below:

Date	Miles	Issue
10/19/2020	16,138	AC has a mildewed vinegar smell when first started
12/14/2020	17,848	AC has a mildewed vinegar smell
01/28/2021	20,335	AC has a mildewed/mold smell

- 4. On February 3, 2021, the Complainant provided a written notice of defect to the Respondent.
- 5. On February 8, 2021, the Complainant filed a complaint with the Department alleging a moldy smell came from the air conditioning (AC) system.
- 6. On March 1, 2021, the Department's Office of Administrative Hearings issued a notice of hearing directed to all parties, giving them not less than 10 days' notice of hearing and their rights under the applicable rules and statutes. The notice stated the time, place and nature of the hearing; the legal authority and jurisdiction under which the hearing was to be held; particular sections of the statutes and rules involved; and the factual matters asserted.
- 7. The hearing in this case convened on May 4, 2021, in Houston, Texas, before Hearings Examiner Andrew Kang, and the record closed on the same day. The Complainant, represented himself Carrie Boehm, Consumer Affairs Legal Analyst, represented the Respondent.
- 8. The vehicle's odometer displayed 23,876 miles at the time of the hearing.
- 9. The vehicle's warranty was in effect at the time of the hearing.
- 10. Upon inspection at the hearing, the subject vehicle's odometer displayed 23,876 miles. No unusual odors could be detected when initially entering the vehicle. With the AC on, no

- abnormal odors could be detected at the front vents. The vehicle operated normally during the inspection.
- 11. Moisture may normally accumulate in the HVAC (heating, ventilation, air conditioning) housing. This moisture may result in odors from the AC system.
- 12. Turning off the AC and allowing the fan to run before shutting off the vehicle may improve the dryness of the AC system. In contrast, shutting off the vehicle without previously turning off the AC and allowing the fan to run may increase the likelihood of moisture in the AC system.

#### IV. Conclusions of Law

- 1. The Texas Department of Motor Vehicles has jurisdiction over this matter. Tex. Occ. Code §§ 2301.601-2301.613 and 2301.204.
- 2. A hearings examiner of the Department's Office of Administrative Hearings has jurisdiction over all matters related to conducting a hearing in this proceeding, including the preparation of a decision with findings of fact and conclusions of law, and the issuance of a final order. Tex. Occ. Code § 2301.704.
- 3. The Complainant filed a sufficient complaint with the Department. 43 Tex. ADMIN. CODE § 215.202.
- 4. The parties received proper notice of the hearing. Tex. Gov't Code §§ 2001.051, 2001.052. 43 Tex. Admin. Code § 215.206(2).
- 5. The Complainant bears the burden of proof in this matter. 43 Tex. ADMIN. CODE § 206.66(d).
- 6. The Complainant's vehicle does not qualify for replacement or repurchase. The Complainant did not prove that the vehicle has a defect covered by the Respondent's warranty. Tex. Occ. Code §§ 2301.603 and 2301.604(a).
- 7. The Complainant does not qualify for reimbursement of incidental expenses because the vehicle does not qualify for replacement or repurchase. Tex. Occ. Code §§ 2301.603, 2301.604(a); 43 Tex. Admin. Code § 215.209.

- 8. The Complainant's vehicle does not qualify for warranty repair. The Complainant did not prove that the vehicle has a defect covered by the Respondent's warranty. Tex. Occ. Code §§ 2301.204 and 2301.603.
- 9. The Respondent remains responsible to address and repair or correct any defects that are covered by the Respondent's warranty. TEX. OCC. CODE § 2301.603.

#### V. Order

Based on the foregoing Findings of Fact and Conclusions of Law, it is **ORDERED** that the Complainant's petition for relief pursuant to Texas Occupations Code §§ 2301.601-2301.613 is **DISMISSED**.

SIGNED July 2, 2021

ÁNDREW KANG

**HEARINGS EXAMINER** 

OFFICE OF ADMINISTRATIVE HEARINGS TEXAS DEPARTMENT OF MOTOR VEHICLES