# TEXAS DEPARTMENT OF MOTOR VEHICLES BOARD MEETING

Texas Department of Motor Vehicles
4000 Jackson Avenue
Building 1
Lone Star Room
Austin, Texas 78731

Thursday, February 8, 2024 9:00 a.m.

#### BOARD MEMBERS:

Charles Bacarisse, Chair Christian Alvarado Stacey Gillman Brett Graham Tammy McRae Sharla Omumu John Prewitt Darren Schlosser Paul R. Scott

## I N D E X

AGENDA ITEM		PAGE	
1.	Roll	Call and Establishment of Quorum	6
2.	Pled	ges of Allegiance - U.S. and Texas	6
3.	Chai:	r's Reports Chair's Annual Report to Governor on State of Affairs - Fiscal Year 2023 (BRIEFING ONLY)	7
	В.	Appointment of Civil Rights Officer under Transportation Code, \$1001.023(b)(7)	7
	С.	(BRIEFING ONLY) Excuse Absences of a Board Member under Transportation Code §1001.027(a)(4) (ACTION ITEM)	8
4.		utive Director's Reports EFING ONLY)	
	A.	Vehicle Titles and Registration Advisory Committee Meeting Update	11
	В.	MVCPA SB 224 Advisory Committee Meeting Update	12
	С.	Awards, Recognition of Years of Service, and Announcements	13
CONT	Orde: Texa: Auto Enfo: SOAH	CASE ideration and Approval of Proposed Final r on Enforcement Case s Department of Motor Vehicles v. Marquez Sales, Inc.; rcement Docket No. 22-0001153.ENF; Docket No. 608-22-1781.ENF ION ITEM)	16
6.	Rule \$200 Vehic (ACT) Subcl	OSALS Review Review Proposal under Government Code 1.039: Chapter 219, Oversize and Overweight cles and Loads ION ITEM) hapters A, C, D, E, F, G, and H; and hapter B, §§219.10-219.15 and §219.17	48
7.	and (ACT) Ameno	ter 219. Oversize and Overweight Vehicles Loads ION ITEM) dments, Subchapters A, B, C, D, E, F and G §§219.5, 219.7 and 219.9 Repeal, §§219.84, 86, and 219.123	52

## (Relating to Cleanup)

	FING AND ACTION ITEMS Appointment of Members to the Household Goods Rules Advisory Committee (HGRAC) (ACTION ITEM)	56
9.	Finance and Audit A. Notification of Pending Vehicle Title Forms Procurement with Estimated Value Exceeding \$5,000,000 (BRIEFING ONLY)	59
	B. Internal Audit Division Status Update (BRIEFING ONLY)	
	I. Current Engagements ii. Regional Service Centers Audit	61 64
CLOSI	ED SESSION	
10.	The Board may enter into closed session under one or more provisions of the Texas Open Meeting Act, Government Code Chapter 551, including but not limited to: Section 551.071 Section 551.076 Section 551.089	73 gs
11.	Action Items from Closed Session	
12.	Public Comment	none
13.	Adjournment	74

#### PROCEEDINGS

MR. BACARISSE: Good morning. It is 9:01 a.m.

My name is Charles Bacarisse and I am pleased to open

this Board meeting of the Texas Department of Motor

5 Vehicles.

It is 9:01 and I'm calling the meeting to order. This Board meeting is the February 8, 2024, meeting. And I want to note for the record that the public notice of this meeting, containing all items on the agenda, was filed with the Office of Secretary of State on January 31, 2024.

Before we begin today's meeting, please place all cell phones and other communication devices in the silent mode. Also, as a courtesy to others, please do not engage in side conversations in the meeting room.

I want to welcome those who are with us for today's Board meeting. If you wish to address the Board or speak on an agenda item during today's meeting, please complete a speaker's sheet at the registration table or send an email to GCO\_General@TxDMV.gov. Please identify in your email the specific item you're interested in commenting on, your name and address, and whether you are representing anyone or speaking for yourself. If your comment does not pertain to a specific agenda item, we will take your comment during the general public comment

portion of the meeting.

In accordance with the department's administrative rule, comments to the Board will limited to three minutes. To assist each speaker, a timer has been provided at the podium. The timer light will be green for the first two minutes, yellow when the speaker has one minute left, and then red when the speaker's time is up.

Individuals cannot accumulate time from other speakers and comments should be pertinent to the issues stated on the comment sheet. When addressing the Board, please state your name and affiliation for the record.

There are a few things that will help to make the meeting run more smoothly and assist the court reporter to get an accurate record: please identify yourself before speaking; speak clearly and slowly; do not speak over others; and ask the chair for permission to speak and be sure to get recognized before speaking.

I would like to thank our court reporter who is transcribing this meeting.

Before we begin today, I'd also like to remind all presenters and those in attendance of the rules of conduct at our board meetings. The department's administrative rule, the chair has the authority to supervise the conduct of meetings, and this includes the authority to determine when a speaker is being disruptive

1	of the meeting or is otherwise violating the timing or
2	presentation rules that I just discussed.
3	So now I'd like to have a roll call of the
4	Board members, so please respond verbally when I call your
5	name.
6	Member Alvarado, are you present?
7	MR. ALVARADO: Here.
8	MR. BACARISSE: Member Gillman?
9	MS. GILLMAN: Here.
10	MR. BACARISSE: Member Graham?
11	MR. GRAHAM: Here.
12	MR. BACARISSE: Vice Chair McRae?
13	MS. McRAE: Here.
14	MR. BACARISSE: Member Omumu?
15	MS. OMUMU: Present.
16	MR. BACARISSE: Member Prewitt?
17	MR. PREWITT: Here.
18	MR. BACARISSE: And Board Member Schlosser?
19	MR. SCHLOSSER: Here.
20	MR. BACARISSE: And let the record reflect that
21	I, Charles Bacarisse, am here too so we have a quorum.
22	And let the record reflect that Member Scott is absent
23	today.
24	Agenda item 2 is the pledges of allegiance to
25	the U.S. and Texas flags, so let me turn it over to Member

Alvarado to lead us in the U.S. Pledge, and Vice Chair McRae will do the Texas Pledge.

(The Pledges of Allegiance - U.S. and Texas were recited.)

MR. BACARISSE: Thank you.

Agenda item 3 is chair reports, and we are going to move to that section. Section 1001.023 of the Transportation Code sets out the duties of the Board chair and vice chair. And one of the duties of the Board chair is to report to the governor on the state of affairs in this department.

The Board is reviewing the annual report currently -- I hope you all received your copy that was emailed to you. And that, of course, was prepared by staff and we will soon submit that to the Governor's Office. This report includes updates on the agency's key accomplishments, revenues, expenditures, performance data, technological improvements, and significant legislation enacted by the 88th Legislature.

Once published, the report will be distributed to legislators, stakeholders and the public electronically. It will also be sent to GovDelivery subscribers and posted on this agency's external website at www.TxDMV.gov, at the bottom of the page located under Reports and Data.

Another duty that I have as Board chair, under Section 1001.023 of the Transportation Code, is to designate at least one employee of the department as a Civil Rights officer of the department, and to receive regular reports from the officer or officers on the department's efforts to comply with Civil Rights legislation and administrative rules. The Civil Rights officer oversees the Equal Employment Opportunity process for the department and is required by Transportation Code 1001 to help ensure compliance with Civil Rights laws and policies.

In consultation with Executive Director Avitia and General Counsel Moriaty, I am appointing Terry Vannoy as our Civil Rights officer for the Texas Department of Motor Vehicles. Terry has been with the department for five years in the Motor Vehicle Division and the Office of General Counsel. She currently serves as an associate general counsel. Terry has more than 20 years of experience as a licensed attorney and as a human resources executive in the private sector.

I know that Terry will do a great job, and so congratulations on your appointment. There you are. Thank you, Terry.

(Applause.)

MR. BACARISSE: Agenda item 3.C addresses

1	excused absences for Vice Chair McRae under Transportation
2	Code 1001.027(a)(4). The Board, by a majority vote, is
3	able to excuse absences of Board members from regularly
4	scheduled board meetings. This agenda item is asking that
5	the Board vote on whether we excuse the absences of Vice
6	Chair McRae from the August 17, 2023, October 12, 2023,
7	and December 14, 2023 board meetings.
8	So I will now entertain a motion on agenda item
9	3.C.
10	MS. OMUMU: Mr. Chairman, I'd like to make a
11	motion, please.
12	MR. BACARISSE: Member Omumu.
13	MS. OMUMU: I move that the Board excuse the
14	absences of Vice Chair McRae from the board meetings on
15	the following dates in calendar year 2023: April 13,
16	August 17, October 12 and December 14. Thank you.
17	MR. BACARISSE: Is there a second to that
18	motion?
19	MS. GILLMAN: I'll second.
20	MR. BACARISSE: Okay. Seconded by Member
21	Gillman.
22	Is there any comment on this or question?
23	(No response.)
24	MR. BACARISSE: If not, I will call for the
25	vote, please.

1	Laura, no public comments on this item?
2	MS. MORIATY: Laura Moriaty, general counsel.
3	No public comments, sir.
4	MR. BACARISSE: Okay, great. Thanks. I'll now
5	call the vote.
6	Board Member Alvarado?
7	MR. ALVARADO: Aye.
8	MR. BACARISSE: Member Gillman?
9	MS. GILLMAN: Aye.
10	MR. BACARISSE: Member Graham?
11	MR. GRAHAM: Aye.
12	MR. BACARISSE: Vice Chair McRae, can you vote?
13	MS. McRAE: I don't know.
14	MR. BACARISSE: Can she vote?
15	MS. MORIATY: Sure.
16	MR. BACARISSE: You can vote, go ahead.
17	MS. McRAE: Aye.
18	(General laughter.)
19	MR. BACARISSE: Okay, good.
20	Member Omumu?
21	MS. OMUMU: Aye.
22	MR. BACARISSE: Member Prewitt?
23	MR. PREWITT: Aye.
24	MR. BACARISSE: And Member Schlosser?
25	MR. SCHLOSSER: Aye.

MR. BACARISSE: And I, Bacarisse, vote aye as 1 2 well. It's unanimous. Let the record reflect that it is 3 unanimous. 4 And, Tammy, we love you and we're glad you're 5 here, and you look great, feeling good, everything is 6 good. 7 Yes, thank you. MS. McRAE: 8 MR. BACARISSE: Thank you. Absolutely. 9 Executive director's reports. I want to now 10 turn it over to Executive Director Daniel Avitia for agenda items 4.A through 4.C. 11 MR. AVITIA: Chairman, members, good morning. 12 For the record, Daniel Avitia, executive director. 13 14 Chairman, members, agenda item 4.A can be found 15 on page 8 of your board materials. 16 The Vehicle Titles and Registration Committee 17 meeting that occurred on January 10, 2024, was held to elect committee member leadership and implementation of 18 19 rule amendments necessary to implement House Bills 718 and 3297 and for the rule of 43 Texas Administrative Code 217 20 21 Vehicle Titles and Registration. This was the initial 22 step to prepare the committee for the upcoming review of 23 draft amendments planned to occur later this month and

Chairman, members, that concludes item 4.A, and

possible recommendations to the Board at its June meeting.

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1 I'll continue to 4.B if there aren't any questions. 2 MR. BACARISSE: Any questions, members? 3 (No response.) MR. BACARISSE: Please continue. 4 5 MR. AVITIA: Thank you, Chairman. 6 Members, agenda item 4.B can be found on page 9 7 of your board materials. 8 The Motor Vehicle Crime Prevention Authority, 9 or MVCPA, held a Senate Bill 224 Advisory Committee 10 meeting on January 8 this year in El Paso, Texas. To provide background information, the 88th 11 Texas Legislature provided funding in support of Senate 12 Bill 224 to the tune of \$24.6 million for fiscal year 2024 13 14 and \$30.3 million for fiscal year 2025. Senate Bill 224 15 created enhanced penalties for criminal activity involving 16 catalytic converters and administrative penalties for 17 metal recycling entities. The MVCPA Senate Bill 224 Advisory Committee is comprised of law enforcement, 18 19 industry representatives and partner agencies. 20 During the advisory committee meeting, the committee discussed Senate Bill 224 requirements, partner 21 22 agency roles, agency coordination, records review, 23 operations to respond to suspicious activities, and more. 24 Collaborative efforts related to the implementation of SB

224 with partner state agencies, including the TxDMV, the

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Texas Department of Public Safety, and the Texas 1 2 Department of Licensing and Regulation, are ongoing with 3 joint meetings occurring twice a month with the MVCPA staff. 4 5 An interagency contract will be drafted with 6 DPS and TDLR to provide for their Senate Bill 224 operation resource needs. Law enforcement task force 7 8 grant applications are currently being developed for 9 Senate Bill 224 catalytic converter theft prevention, 10 education and prosecutorial support. 11 Chairman, members, that concludes my update on item 4.B, and I'm happy to move on to the next item. 12 13 MR. BACARISSE: Members, any questions? 14 (No response.) 15 MR. BACARISSE: Please go ahead. Thank you. 16 MR. AVITIA: Thank you. 17 Chairman, members, agenda item 4.C can be found on page 10 of your board materials. 18 19 At this time I'd like to recognize our 20 employees who have reached a state service milestone. celebrate these employees as a show of our appreciation 21 22 for their years of service and dedication to the TxDMV and 23 the citizens of this Great State.

With 20 years we have: Joi Dinolfo with the Enforcement

We'll start with 20 years of state service.

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Division; Jaime Jaquez with VTR; Ed Weissbeck with Finance and Operations Division.

Next with 25 years of service we have: David
Clem with IT; Donna Eckwall with the Motor Vehicle
Division; Robert Martinez with the Enforcement Division.

And then with 30 years of state service we have: Kavin Edwards with the Vehicle Titles and Registration Division; Martha Sandoval with VTR as well.

And finally, with 35 years of service we have Homer Vasquez with the Information Technology Services Division.

Chairman, I would like to share a few words about the two recipients that are in the room with us today. First we'll start with Mr. Ed Weissbeck with 20 years of service.

Ed began his career as an accountant for TxDOT before moving to the TxDMV Finance and Operations Division on April 1, 2011. He is responsible for many important financial reporting tasks to oversight agencies and reporting to the Texas Comptroller. He also assists in the submission of the annual financial report. Ed always maintains a professional and courteous manner, while providing excellent customer service to internal and external customers.

Ed, we appreciate your loyalty and commitment

to the TxDMV.

Next we have Mr. Kavin Edwards with 30 years of service. Kavin came to the TxDMV on August 1 of '22 to serve as a compliance analyst with the Vehicle Titles and Registration Division, where he is responsible for ensuring documents and contracts that conform with laws, rules and regulations. He performs his duty exceptionally well and it is safe to say that the entire unit benefits from his extensive knowledge that he has acquired over his career. He is both a valued and respected individual by his team and his division.

Now, members, we also have the following individual that has retired: Patricia Combs with the Vehicle Titles and Registration Division, with an amazing 42 years of state service.

Chairman, members, would you please join me in congratulating these team members for their years of service and dedication to our department, and again, the State of Texas.

(Applause.)

MR. AVITIA: Members, would you please join me at the front of the dais for a photo opportunity with Ed and Kavin.

(Pause for presentation and photos.)

MR. AVITIA: Chairman, members, that concludes

the executive director's report. Thank you for the time this morning.

MR. BACARISSE: Thank you, Mr. Avitia.

We are now moving to agenda item 5, and before we move to the oral presentation from one of the parties to this contested case, General Counsel Laura Moriaty will present the procedural history and summary of the case.

So, Laura, the floor is yours.

MS. MORIATY: Thank you, sir.

Good morning, Board. I'm Laura Moriaty, general counsel for the DMV.

Today the contested case is a licensure case brought by the department against Marquez Auto Sales, Inc. Marquez Auto Sales holds a general distinguishing number issued by the department. The questions for the Board to decide today are whether Marquez Auto Sales violated the Board's statutes and rules, and if so, whether to revoke Marquez Auto Sales's GDN and whether to assess a civil monetary penalty.

This case began when the department issued a notice of department decision on December 30, 2021. The department set the case for hearing at the State Office of Administrative Hearings -- which we all refer to as SOAH -- and the hearing took place on December 14 through 16, 2022.

The SOAH administrative law judge issued a proposal for decision on April 21, 2023. In that PFD the ALJ found that Marquez Auto Sales had misused buyer's temporary tags by issuing multiple buyer's tags on vehicles it had sold. 142 vehicles had multiple buyer's tags. Those were between January 1 and August 31 of 2021.

The ALJ also found that Marquez had sold three vehicles and issued buyer's tags on them without having an inspection timely prior to the sale. And Marquez also had failed to file the required vehicle income tax statement -- which we also call a VIT -- for one vehicle, a 2015 Ford.

Though the ALJ noted that respondent had previously received a warning letter from the department in October of 2020 related to the sale of one single vehicle, the ALJ found several mitigating factors applied to respondent's conduct and should influence the penalty in this case. First, there's no evidence that those additional buyer's tags that respondent issued were sold, were used for any sort of criminal purpose. The evidence, instead, shows that he was using them to keep his customers happy when they encountered delays in registration and titling.

All three of the vehicles that were sold without timely inspections later got inspected and passed

inspection on the first try. The failure to report the single vehicle on the VIT resulted in the county not collecting only \$40 in taxes.

Respondent acknowledged his wrongdoing immediately. When he received the notice of his violations, he stopped his behavior and corrected it immediately. He acknowledged his wrongdoing.

Again, there was no evidence of fraud and no consumer was harmed by his violations. Those are the mitigating factors the ALJ found. So the ALJ recommended that the Board not revoke Marquez Auto Sales's GDN and that the Board issue a penalty of \$11,100 against Marquez. So that's \$50 for each of the 142 buyer's tags for a total of \$7,100, \$3,000 for selling those three vehicles without the timely inspections, and \$1,000 for failing to file the VIT statement for that single 2015 Ford.

On May 5, 2023, the department's attorneys filed exceptions to the decision. The ALJ issued a response to those exceptions on August 4, 2023, and did not make any changes to the PFD, said that it was ready for the Board to consider.

Both parties have received notice of the meeting today but only the department announced that they wanted to make an oral presentation. So we will only be hearing the 10 minutes from the department's attorney

today. However, Marquez Auto Sales's attorney is here and I believe they will be making a public comment at the end of this item for three minutes.

Now I want to review your options today as you look at this proposal for decision. At the outset, it's important to understand the difference between the role of SOAH and the role of the Board. So it's the role of SOAH to hear the evidence, to decide what's believable, to decide what evidence comes in and what stays out, and then to make findings of fact and conclusions of law and give you a recommended penalty.

The Board can't try to interfere with SOAH's work. We cannot rehear evidence, we can't find new facts, we can't hear from new witnesses. We have to base our decision only on what evidence is in the record that SOAH let into the record.

Your role, instead, is to see if the findings of fact that SOAH made were interpreted correctly under your statutes and rules. If SOAH's conclusions about your statutes and rules were accurate, that's the question you're trying to decide today.

The other thing that's within your jurisdiction is to determine the sanction, the penalty in the case different from what the ALJ recommended. But if we do so, any change we make to the PFD has to comply with Texas

Government Code Section 2001.058(e). And that means that you can only make changes to a finding of fact or conclusion of law if there is a typo in a finding of fact or if the ALJ has misapplied or misinterpreted the statutes, the rules, the written policies, or prior administrative decisions, or if there's a prior administrative decision that the ALJ relied on that the Board now wants to change. Those are the only reasons that we can make a change to a finding of fact or conclusion of law in the PFD.

So if you're making a motion to change a conclusion of law or a finding of fact, we need you to identify the specific change you're requesting, identify the law that was misapplied or misinterpreted, explain why it was incorrect, and explain how the findings of fact still support your new interpretation. We can't make a conclusion that's not supported by the findings of fact. And aside from correcting typos, we can't really change the findings of fact.

Your third option is to remand back to SOAH but keep in mind that that's a very limited ability. SOAH will not accept a remand to make findings that conflict with findings it's already made or to reverse its decision. We can only remand to have it take a look at new areas that it didn't examine before or to make a

clarification to one of its findings.

Finally, you as the Board have the authority and discretion to determine the penalty in the case, but in deciding the amount of the penalty, Texas Occupations Code 2301.801(b) requires the Board to consider specific factors. Those are the seriousness of a violation, the economic damage to the public caused by the violation, the history of any previous violations, the amount necessary to deter a future violation, efforts to correct the violation, and of course, any other matter that justice may require.

And similarly, in deciding whether to revoke, the Board has to decide based on the factors in Texas Occupations Code 2301.651, but those factors include that the Board may revoke a license based on a violation of rules and statutes which are the findings that the ALJ has given you today. So if you want to make a change to the proposed sanction, I still need the motion to explain how the new sanction is appropriate, how it's supported by the findings of fact, how it's supported by these factors that I just discussed.

So if there are no questions for me, I will turn it back over to Chairman Bacarisse to talk through the procedure for the oral arguments.

MR. BACARISSE: Great. Thank you.

Members, any questions on what our general counsel just laid out for us?

(No response.)

MR. BACARISSE: Let me just continue with a few other reminders here.

Under the Board's rules, a party that timely submitted a request to make an oral presentation will be allowed up to 15 minutes to make that presentation. And so in this case, as Laura said, only the department submitted a timely request to make an oral presentation.

Respondent Marquez Auto Sales, Inc. did not submit that request timely, so they will not be presenting in the 15-minute time slot but during oral presentation.

After that we're going to give them time during a public comment. We'll just move the public comment up and they'll have three minutes.

During oral presentation, time spent by a party responding to any Board questions is not counted against that party's time. The timer light will be green for the first 14 minutes, yellow when there's one minute left, and then red when the party's time is up.

I'd also like to remind you, Board members and the parties, that the Board's decision must, as Laura said, be based on evidence contained within the administrative record from the State Office of

Administrative Hearings. If a Board member asks a question about evidence that's out of SOAH's administrative record for this case, the party should respond by saying that the question is about evidence that is not in SOAH's administrative record.

Petitioner for the Department of Motor Vehicles is represented by Damien Shores, who will now make the department's oral presentation on this contested case.

So, Mr. Shores.

MR. SHORES: Hello, Board members and Executive Director Avitia.

Today I'm asking the Board to issue a final order in this matter that accepts all findings of fact and conclusions of law in the administrative law judge's, or ALJ's, proposal for decision without any changes. The proposal for decision, or PFD, recommends the department impose a civil penalty of \$11,100 against respondent and does not recommend revocation. I also recommend the Board's final order in this matter only impose a civil penalty of \$11,100 and I do not recommend revocation of respondent's license.

Now, the reasons to support adopting these recommendations include the ALJ's application of law and agency rules, the ALJ's consideration of written agency policies, such as the disciplinary matrix, and the ALJ's

weighing of aggravating and mitigating factors. In applying the law and agency rules to the facts of the case, the ALJ found three main violations were committed by respondent: that respondent filed a false vehicle inventory tax statement, or VIT, by selling a vehicle and failing to report the sale on a VIT that is required to be filed with the Harris County Tax Office; second, that respondent issued buyer's temporary tags for three vehicles without getting them inspected within the previous 180 days; and third, that respondent issued more than one buyer's temporary tag for 142 vehicles between January 1 and August 31 of 2021, for a total of 353 extra tags.

Based on these violations and after considering applicable statutes, rules, written agency policies, and aggravating and mitigating factors, the ALJ only recommended a civil penalty of \$11,100, and that's \$900 less than the \$12,000 originally asked for in the notice of department decision.

In support of this sanction, I would first like to point out that this contested case was not respondent's first violation of the department's statutes and rules.

On October 15 of 2020, respondent received a warning letter for three violations concerning the sale of a 2003 Hummer H2. These three violations were: one, failure to

timely transfer title; two, issuing six buyer's tags for the vehicle between July of 2018 and May of 2019; and three, for issuing these six tags without getting the vehicle inspected. The warning letter was appropriate at the time because respondent had no violation history within the past five years.

Now, respondent did receive an agreed order with a \$200 civil penalty back in 2008 for not displaying buyer's guides on vehicles, but that violation was not considered given that it happened so long ago.

So two of these three violations in this warning letter I just mentioned, issuing more than one buyer's tag and issuing buyer's tags without getting the vehicle inspected, were also found to have been committed in the matter presently before you. Since respondent failed to learn from the warning letter, sanctions are warranted for continued violations.

I also want to share with the Board how respondent's violations came to the attention of Enforcement staff. Regarding the warning letter case I just discussed, that matter came from a complaint filed with the department by a deputy with the Refugio County Sheriff's Department. The deputy conducted a traffic stop on a vehicle displaying a buyer's tag from respondent's dealership and then discovered that respondent issued

multiple buyer's tags for this same vehicle.

The contested case before the Board today arose from two complaints to the department. The first of these two complaints also came from law enforcement. In this case, an officer with the Houston Police Department conducted a traffic stop on a vehicle with a buyer's tag from respondent and observed that the tag was one of four buyer's tags recently issued for the vehicle by respondent.

an employee with the Harris County Tax Office who complained that respondent sold a vehicle for a price that was lower than the standard presumptive value and also submitted rebuilt vehicle statements for three vehicles which documented repairs that were inconsistent with actual damages. Both of these complaints, of course, prompted an investigation by Enforcement staff.

Although these complaints came from law enforcement and a county tax office, I'd like to point out that the vast majority of complaints the department receives come from members of the public and most frequently concern tags, plates and titles. In fact, 90 percent of complaints in fiscal year 2022 were from individual consumers, not public servants such as law enforcement or tax office staff.

Ultimately, the result of complaints, investigations and administrative hearing in the present matter is the PFD currently before you to consider. I believe that the PFD and recommended civil penalty is fair, especially in light of the factors in the Texas Occupations Code that the Board shall consider in determining the amount of a civil penalty. These factors include the seriousness of the violation and the harm or potential harm to the safety of the public, the economic damage to the public caused by the violation, the history of previous violations, the amount necessary to deter a future violation, efforts to correct the violation, and any other matter that justice may require.

Now, since I've already addressed respondent's history of previous violations, I'd like to talk about the amount necessary to deter future violations. The recommended penalty is an appropriate sanction that I believe will deter future violations but is not so high as to put respondent out of business. Regarding the seriousness of the violations and consumer harm, the PFD acknowledges that the extra tags for 142 vehicles is serious but also states that there is no evidence that consumers were harmed by the violations.

The PFD also states that respondent's failure to include a single vehicle on a VIT resulted in a failure

to collect approximately \$40 in taxes. Otherwise, no other economic damages to the public were shown.

Now, while I generally agree with the ALJ's assessment, I just want to point out that a possible source of harm for consumers who receive multiple buyer's tags from a dealership is that they run a much higher risk of getting pulled over by law enforcement. This is because law enforcement scrutinizes vehicles with paper tags in part due to all the tag abuse that's been occurring.

Thankfully, the Enforcement Division has identified and shut down the bulk of bad actors abusing the tag system. Our rates of denials to the tag system reflect this in that they have slowed down drastically since we started denying access to the tag database.

In the present case, a denial of tag system access was not pursued, and this is in part because the Enforcement Division focuses heavily on education and getting dealers into compliance and also because respondent acknowledged his wrongdoing and ceased issuing extra tags to his customers. I do believe that respondent has learned a great deal from this contested case by correcting course and working to stay in compliance.

As to any other matter that justice may require, many of the extra tags issued by respondent in

this matter occurred during the COVID pandemic. While the pandemic resulted in significant delays in title and registration processing at county tax offices, the governor waived registration requirements from March 16 of 2020 to April 14 of 2021, so many of the extra tags that respondent issued during this time due to processing delays and expired tags were unnecessary. As to processing delays occurring after the COVID waiver period, dealers, including respondent, have been instructed to obtain 30-day temporary permits for their customers.

Respondent now understands that he cannot issue more than one buyer's tag for his customers, that he must get vehicles inspected in a timely manner, and cannot omit any vehicle sales from his VITs.

To conclude, I recommend that Board issue a final order that adopts the findings of fact and conclusions of law in the proposal for decision as they are written, assess an \$11,100 monetary penalty against respondent, and not revoke respondent's license.

I'd like to thank you all for your time and consideration, and I'm now available for any questions that you may have.

MR. BACARISSE: Members, any questions?

MS. GILLMAN: Yes, sir, I have a question.

MR. BACARISSE: Member Gillman.

1	MS. GILLMAN: I think it was the last
2	legislature that the temp tags are going away and we're
3	going to metal tags. Is that right?
4	MR. SHORES: Yes, I believe that will be
5	happening in 2025.
6	MS. GILLMAN: In July of '25, I think,
7	something like that. So temp tags, thankfully, are not
8	even going to be an issue I mean, the paper tags very
9	soon.
10	And also, with respect to the inspections, did
11	the Texas Legislature also eliminate the need for
12	inspections?
13	MR. SHORES: They have.
14	MS. GILLMAN: And that also is happening
15	sometime in the future, I can't remember exactly what
16	date.
17	MR. SHORES: I apologize, I'm not certain on
18	the date when that goes into effect.
19	MS. GILLMAN: January of '25. Thank you.
20	Thank you. Those are my questions.
21	MR. BACARISSE: Members, any other questions on
22	this presentation?
23	(No response.)
24	MR. BACARISSE: Member Gillman, did you have a
25	request?

MS. GILLMAN: I would request a short break, very short, before I can present a motion.

MS. MORIATY: Laura Moriaty, general counsel.

Would you like to get through public comment

first?

MR. BACARISSE: Right. That might be a good idea. Absolutely. We certainly want to hear from the other party here, and so in that case, please come and speak with us.

I'm sure we'll have some questions after your presentation as well, so we appreciate your time here this morning.

MR. KROHN: Good morning. Kenneth Krohn, on behalf of Marquez Auto Sales.

We also urge the Board to accept the PDF that was proposed by the SOAH judge. After a three-day hearing, the administrative law judge did hear evidence regarding the character of the witnesses, the character of the offenses, and the efforts that Marquez Auto Sales has undertaken to remedy the internal processes that permitted the issuance of multiple tags. We believe that the findings and conclusions that were prepared by the State Office of Administrative Hearings are thorough and address all matters in conformity with the disciplinary matrix adopted by the Department of Motor Vehicles. It was the

current disciplinary matrix for the department, and the department's recommendations in this case would not support revocation of the license.

This is obviously not in the record but something that I want to inform the Board. Upon finding out what the Office of Administrative Hearings had recommended, my client was pleased with the findings and does urge the Board to accept these conclusions, and they're willing to pay the fine and continue operating as a motor vehicle dealer here in Texas.

Something to take into account, Marquez Auto
Sales is not a large dealership. It is a small dealership
that sells resale vehicles bought at auction; they're
fixed up and sold. They hold a unique place in our chain
of commerce in that they provide low cost automobiles to
individuals who may not be able to purchase vehicles, new
vehicles or more expensive vehicles from other
dealerships.

So one of the things the State Office of

Administrative Hearings did consider was that there would

be an adverse impact in revocation of a license in this

case, and we urge the Board to take that into account.

They are a niche dealer to a niche market that does

require assistance in Texas. And for those of us who have

lived here for a long time, you know you need a car to get

around Houston or any other city, and they are helping 1 2 people get to work and get to jobs and they are employing 3 people. So we would urge the Board not to revoke the 4 5 license and to adopt the SOAH administrative PDF findings, 6 recommendations and fines, and we stand prepared to pay 7 those fines. 8 Any questions? 9 MR. BACARISSE: Thank you. 10 Members, any questions? MS. GILLMAN: I have one question. 11 12 MR. BACARISSE: Member Gillman. 13 MS. GILLMAN: How many vehicles does the 14 Marquez dealership sell in a year? 15 MR. KROHN: That depends, and I can ask, but on 16 average it's about 200 to 300 a year, I think. And during 17 the period of the investigation, which was January 1 to August 1 of 2021, I believe, or it might have been '22, 18 19 there had only been 80 vehicles sold that year but it was during the middle of COVID. That was a derivation from 20 21 prior years when they had sold more, and I believe last 22 year they were on track to sell over 200. 23 MS. GILLMAN: Thank you, sir.

### ON THE RECORD REPORTING (512) 450-0342

MR. BACARISSE: Members, any other questions on

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what we have heard here?

(No response.) 1 2 MR. BACARISSE: We appreciate your time and 3 thank you for making an effort to come and speak with us. 4 Thank you. 5 Thank you so much. MR. KROHN: 6 MR. BACARISSE: Absolutely. 7 Laura, are there any other speakers on this 8 item? 9 MS. MORIATY: Yes, sir. Earl Cook from TIADA 10 would like to make a comment. MR. BACARISSE: Great. Okay, Earl, come on. 11 12 Good morning. 13 MR. COOK: Thank you, Mr. Chairman, members of 14 the Board. My name is Earl Cook. I'm the compliance 15 director for the Texas Independent Auto Dealers Association. 16 17 I wanted to talk about issuing second sets of temp tags, how this is the second case we've seen out of 18 19 Harris County. You know, Harris County has had major 20 issues and it seems like the dealers are the ones up here having to defend themselves and their actions but Harris 21 22 County is not here. 23 Harris County has caused a lot of these issues 24 and the poor dealer is looking at his customer, the 25

customer comes in, has no way to work because they have

dead tags. And they're like, how do I help this person? 1 2 And we're talking about penalizing somebody for taking care of their customer, at the end of the day. 3 I'll tell you, before I went to law school I 4 5 did F&I and I've issued a second set of temp tags for this 6 situation because that customer has done nothing wrong. 7 You've done nothing wrong, and you're looking at him and How do I tell this guy no, how do I tell him he 8 9 can't go to work, how do I tell him he can't get his kids 10 to school, how do I take away his car that he's paying for because somebody else has failed him? 11 12 That's it. Thank you, guys. 13 MR. BACARISSE: Thank you, Earl. And I certainly sympathize, as a citizen of Harris County, with 14 15 your point. Thank you. 16 Any other speakers on this agenda item? 17 MS. MORIATY: No, sir. 18 MR. BACARISSE: Okay. 19 Member Gillman, do you wish to request a short break? 20 Short break. 21 MS. GILLMAN: 22 MR. BACARISSE: Okay. So at this point we will 23 take about -- what do we need 10 minutes, 15 -- 10 to 15 24 minute break. It is now 9:43 a.m., and the public meeting 25 of the Texas DMV is in a recess for about 15 minutes.

(Whereupon, at 9:43 a.m., the meeting was 1 2 recessed, to reconvene this same day, Thursday, February 3 8, 2024, following a brief recess.) 4 MR. BACARISSE: Okay. It is now 10:21 a.m., 5 and I am calling the Texas DMV Board open meeting back 6 into session. 7 Member Prewitt. 8 MR. PREWITT: Mr. Chairman, I'd like to make a 9 motion in the case we've been discussing on the Texas DMV 10 v. Marquez Auto, and my motion is that I move the Board accept the administrative law judge's proposal for 11 12 decision and adopt findings of fact numbers 1 through 16 13 and conclusions of law numbers 1 through 18, as set forth 14 therein. And in keeping with the ALJ's recommendation, I 15 move that the Board issue a total civil penalty of 16 \$11,100. 17 MR. BACARISSE: Is there a second to that motion? 18 19 MS. OMUMU: I second, Mr. Chairman. 20 MR. BACARISSE: A second by Member Omumu. 21 MR. BACARISSE: Any discussion or a friendly 22 amendment? 23 MS. GILLMAN: I have a friendly amendment. 24 MR. BACARISSE: Sorry. Member Gillman. 25 MS. GILLMAN: My friendly amendment, what I'm

trying to do -- and thankfully counsel has written it for me -- what I'd like to do is, in fact, lower the penalty to the minimum the matrix will allow, and so that is what I'm proposing to do and the minimum the law will allow is for a total of \$8,250.

Shall I read the friendly amendment?

MR. PREWITT: Uh-huh.

MS. GILLMAN: Okay. My amendment would be to move that the Board adopt findings of fact 1 through 16 and conclusions of law 1 through 15 and 17 and 18. I move that the Board modify conclusion of law 16 to read:

Respondent should be assessed a penalty of \$150 for issuing buyer's tags for three vehicles that had not passed inspection within 180 days prior to the date of sale of these vehicles, Texas Transportation Code 548.101-2.

This modification is necessary and permissible under Texas Government Code 2001.058 because the administrative law judge did not properly apply or interpret Texas Transportation Code 503.095 or the factors listed in the department's disciplinary matrix which the Board considers in determining the amount of the civil penalty. The legislature in the last session passed bills that will eliminate both paper tags and safety inspections for motor vehicles; we, therefore, do not need to make a

strong deterrent penalty for respondent's behavior with temporary tags and safety inspections.

A low penalty in this case for improperly issued temporary tags is also supported by findings of fact 7, 8, 10 through 13 where the ALJ stated that the respondent has acknowledged his wrongdoing. He corrected his behavior after he was notified of the alleged violations. The three vehicles that were issued buyer's tags without inspections all passed their inspections on the first attempt.

No consumer was harmed by the violations.

Respondent did not attempt to conceal the violations and respondent did not defraud a purchaser or fail to fulfill a written agreement. The minimum penalty under the Texas Transportation Code 503.095 of \$50 per violation is therefore appropriate for all of the improperly issued buyer's tags in this case, including those issued without an inspection.

I therefore move that the Board issue a total civil penalty of \$8,250 against the respondent. This total civil penalty consists of: \$1,000 for failing to include a vehicle on VIT statement -- that's the \$40 in taxes -- \$150 for issuing buyer's tags for three vehicles without passing inspections, and \$50 per tag for 142 improperly issued additional buyer's tags for a total of

\$8,250. 1 2 Thank you. 3 MR. BACARISSE: Member Prewitt, do you accept 4 that friendly amendment? 5 MR. PREWITT: Well, I'd like to respond and ask 6 a question. 7 In your statement you said the administrative 8 law judge erred in their interpretation of the Code and 9 the administration of fees due, which implies to me that the ALJ was incorrect. Is that what you're saying? 10 11 MS. GILLMAN: I am saying that the ALJ's 12 interpretation of the amount of fine is larger than what I feel should have been assessed for the violations that 13 14 have happened here. 15 MR. PREWITT: So they did not err, but your 16 opinion is they charged too much? 17 MS. MORIATY: If I may clarify, Chairman? MR. BACARISSE: Laura Moriaty. 18 19 MS. MORIATY: So under 2001.058(e) we have to 20 explain a deviation in the penalty as an error of the 21 administrative law judge. So while Member Gillman agrees 22 with all the findings of fact and all but one of the 23 conclusions of law, she believes that the ALJ made a bad 24 interpretation of the amount of deterrence we want under

our disciplinary factors, so that is the error that we're

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looking at here.

Again, your only power is to show where the administrative law judge misinterpreted our policies and rules. So yes, she's describing a misinterpretation by the ALJ.

MR. PREWITT: So my contention is that it's sort of like a cascade effect. When you find an error, you're opening up the door to say, well, they made a mistake here, then there, there, there, there. And I really don't want to do that in this instance because this is really -- I perceive it as more of a cut-and-dry.

And now you're proposing a penalty reduction of 34.5 percent, which is significant. But given that the defendant has already said that they're willing to pay the full amount -- and they, I thought, did a very gracious and wise interpretation when they came forward, so thank you -- so I just say we stay with what we have.

So, Mr. Chairman, I would not accept the friendly amendment.

MR. BACARISSE: Okay. Thank you.

In that case, we have a motion and a second on the floor, and are there any other questions about the motion and second?

(No response.)

MR. BACARISSE: Hearing none, I would call for

1	the vote, please. Members, when I call your name, please
2	state your vote.
3	Member Alvarado?
4	MR. ALVARADO: Aye.
5	MR. BACARISSE: Member Gillman?
6	MS. GILLMAN: Nay.
7	MR. BACARISSE: Member Graham?
8	MR. GRAHAM: Aye.
9	MR. BACARISSE: Member McRae?
10	MS. McRAE: Aye.
11	MR. BACARISSE: Member Omumu?
12	MS. OMUMU: Aye.
13	MR. BACARISSE: Member Prewitt?
14	MR. PREWITT: Aye.
15	MR. BACARISSE: Member Schlosser?
16	MR. SCHLOSSER: Aye.
17	MR. BACARISSE: And I, Bacarisse, vote aye as
18	well. Thank you. There are seven ayes and one nay.
19	Yes, Member Graham?
20	MR. GRAHAM: Just moving on but in reference
21	to. So we continue to hear of these issues that dealers
22	are experiencing, particularly in Harris County. And
23	we've been talking about it for two or three years that
24	they continue to struggle to get their vehicle title and

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registration work done.

It's costing dealers, all dealers. It doesn't matter if you're \$200 cars or \$200,000 cars or \$2 million motor coaches, it's costing them a lot of money.

So my question, I guess I would direct this to Director Avitia. Does this Board, does this agency have any ability to try to hold that county accountable in some way to be responsive? I mean, do we expand our regional service centers there to make sure that those folks get service?

What can we do? Or maybe I should have started with, has it gotten better?

MR. AVITIA: Member Graham, for the record, Daniel Avitia, executive director.

We are aware of the issues or the previous issues with Harris County. At this point, I am not aware of the backlog that they have right now, but we were aware of the previous backlog that they had, and certainly Member McRae can weigh in on this.

But from an Enforcement perspective, please understand that we try to settle every single matter before it comes to the Board. In this instance, settlement was not reached. The primary goal of the agency from the Enforcement perspective is education before sanction. And so considering what Damien, the attorney, laid out for us, there was education provided,

these issues continued, and that's why we see this case in front of us.

Going forward, my hope is that we will continue to successfully negotiate these cases so that the Board doesn't have to -- not doesn't have to, but so that the Board can work on more important things and we can settle these matters with most of these dealers, as we do today. The Enforcement does a great job settling most of these matters.

MR. GRAHAM: Okay.

MR. BACARISSE: And I do note that as a former county elected official, the challenge is that you have a constitutionally created officer there who is, in my view, not executing their duties properly and hasn't been for some time, so that's a real challenge. There aren't a lot of good answers for that, unfortunately. The best answer is there's an election coming soon and the incumbent is not seeking reelection, so we have a chance to fix that office.

I think Vice Chair McRae can speak further into some of these issues, please.

MS. McRAE: Yes. First of all -- and I'm directing my comments directly to you because I do empathize with you, I do.

MR. BACARISSE: We do.

MS. McRAE: And I do want to point out that there are some remedies. Our legislature has done a great job. Of course, it was post-COVID, but the waiver ended in April of 2021 and at that time you could have -- as far as the buyer's tags, there was the 30-day permits that could be purchased at any tax assessor-collector's office and the regional service centers for the Texas Department of Motor Vehicles.

One of the things that our legislature fixed is that now instead of having to transfer vehicles in the county of residence, you can go to any willing county. I am a willing county. I am your neighbor. I would be happy to help you in any way that I can should you encounter this issue in the future.

You also have a neighbor on the south side which is Fort Bend County, which is also -- and I think Galveston County, which is also a willing county. So there are those remedies out there and I would be happy, if you reached out to me, to help you with these issues if it still continues.

I do want to say that that is not the standard for a county tax assessor-collector in the State of Texas and I sincerely apologize on behalf of all county tax assessors that that was how your encounter with that county tax assessor occurred.

I do want to clarify one thing to Member

Gillman when we were talking about the recent legislative changes about inspections going away. We have 17 counties that remain emissions counties that fall under that that emissions testing will not go away, which, of course, Harris is one of those.

Thank you.

MR. BACARISSE: Member Gillman.

MS. GILLMAN: Thank you, Mr. Chairman.

I have so much to say but I'm going to try and keep it short, and that is that I appreciate the comments from Member McRae and Chairman Bacarisse. But the county and the work and the processing of the paperwork is one element of it. And every single one of Mr. Marquez's additional tags was printed for some reason, I don't know why.

But in my own dealership experience, I can tell you that our own finance managers often, in trying really, really, really hard to do the right thing, don't do it right and that's because there's so much confusion regarding when to print another tag and when not to. I'm going to give one very short example.

Cars sold on Saturday, the customer contracts with Ford Motor Credit. The temp tag is printed, delivered Saturday. You get the deal approved during the

week, Monday-Tuesday, they want a co-buyer.

The customer says I don't want a co-buyer, so we have to go and get another lending source. Now we're going to finance him with Bank of America. It's the same customer, the same car, but we have a new lender, Bank of America.

The car was delivered last Saturday. Should we print a new temporary tag? Answer: yes, because there's a new contract and with a new contract, in order to process the paperwork, the temp tag has to match that contract date.

But I have to tell you that finance managers, some experienced, some brand new, it's the same customer, same car, it was only delivered one time at the very beginning, and they were told never print another tag, don't do it. But it was actually my title department that printed a second tag so that she could process the paperwork. So now we've cut off the title department from being able to print a second tag.

Anyway, it's the confusion. I hope I'm just highlighting one example because it's not always the county. I wish we could blame it on y'all all the time but we can't.

And so I'm turning the mirror on ourselves and saying there just desperately confusion -- I mean for the

confusion needs more education. And so I'm sympathetic to the Marquez Auto store because there's so many factors that take place.

So then I pulled -- I said, well, if I want to go to the county and print a second tag because I want to do it right -- and of course, customers call Friday afternoon to get a second tag -- I said what do I have to do to get a second tag? I have to get them to sign the temporary tag form. I have to have them provide me with a copy of their insurance with the new VIN number on it -- which that doesn't happen on a Friday afternoon, certainly.

And I have to cut a check. I'm going to cut a check for \$15 to pay for that extension and it's Friday afternoon. So those three things have to happen: sign the form, provide insurance and pay the money and go to the tax office before five o'clock.

And just very honestly, sometimes for customer satisfaction -- just like Mr. Marquez said -- you print another tag. And he wasn't trying to commit any criminal act. It's kind of like I drove here on the highway today to get to the meeting, tried to stay on the speed limit but sometimes you go a few miles over. And I just feel like \$11,000 or even \$8,000 for the confusion and trying to have good customer satisfaction and do the right thing

is just a lot.

I'm happy that the temp tags are going away.

I'm happy that we can maybe have a blank slate and start afresh with new rules. It's going to be another education.

But for those reasons, I thank you for listening to me, and thank you.

MR. BACARISSE: Thank you, Member Gillman.

Members, if we're ready, we can move to item 6 under Rule Proposals, Rule Review. This is agenda item 6, and we're going to turn it over to Laura.

So, Ms. Moriaty, do you want to walk us through that?

MS. MORIATY: Good morning, Board. Laura Moriaty, general counsel.

I'm here now to discuss the rule review of Chapter 219. Again, for every state agency that adopts rules, we have to take a look back at them every four years to see if the reasons for initially adopting the rule continue to exist. As we discussed last time, the DMV is currently on a big push to try to get all of our rules reviewed because they're all currently out of date.

This one, Chapter 219 was actually last reviewed in 2019 so it's not even that far out of date.

We're only slightly overdue.

The reasons for initially adopting a rule will not continue to exist if it no longer has statutory authority or if it no longer matches the practices of the department or the practices of the industry. So those are reasons why we would need to make an amendment or repeal a rule as part of a rule review. If there's nothing wrong with the rule, if it still has statutory authority, if it still matches our practices and the industry's practices, then we just readopt it and close the rule review and go on our merry way for another four years.

So today we will be asking you to vote to open a rule review. That means that you would be directing staff to publish a notice in the *Texas Register* saying that you are taking a look at those Chapter 219 rules and that you want to get public comment on whether there is any good reasons for these initially getting adopted and continuing to exist.

There's one thing I need to point out which is that we are not requesting the review of Section 219.16.

That's a rule that was first created in its original incarnation way back in 1917, so we're trying to ascertain the original reason for adopting that rule and so then we can figure out whether it continues to exist. But since it's so long ago, we're just not going to wait on that.

1 We're going to move forward with everything else and come back to that one later. 3 So if you vote to propose today, we will come 4 back to you in June with an adoption item and any comments 5 that we got as part of public comment. And we will also 6 be bringing, at the same time, the amendments that are the 7 next item on the agenda, item 7, amendments to 219 to 8 bring it into alignment with the statute, into alignment 9 with the current practices so that we can finish out the rule review on it. 10 11 With that, I'm open to questions. 12 MR. BACARISSE: Members, any questions for Ms. 13 Moriaty on this agenda item? 14 (No response.) 15 MR. BACARISSE: Okay. Seeing none, I would 16 entertain a motion on agenda item 6. 17 MS. McRAE: Chairman, I'd like to make a motion. 18 19 MR. BACARISSE: Vice Chair McRae. 20 MS. McRAE: I move that the Board approve the 21 proposed notice of intention to review 43 Texas 22 Administrative Code Chapter 219, with the exception of 23 Section 219.16, as recommended by staff, for publication in the Texas Register. I also move that the Board grant 24

the department the authority to make changes to the

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1	proposed notice based on non-substantive corrections made
2	by the <i>Texas Register</i> .
3	MR. BACARISSE: Is there a second on that
4	motion?
5	MS. GILLMAN: Can I ask a question?
6	MR. BACARISSE: I need a motion and a second
7	before we can have questions.
8	MS. OMUMU: I second, Mr. Chairman.
9	MR. BACARISSE: Thank you, Member Omumu.
10	Now, Member Gillman.
11	MS. GILLMAN: What is 219.16?
12	MS. MORIATY: If I may, Chairman?
13	MR. BACARISSE: Yes, Laura Moriaty.
14	MS. MORIATY: 219.16 is a rule that allows
15	exemptions from oversize/overweight permits I should
16	have stated at the outset that's what Chapter 219 does,
17	it's oversize-overweight permits. It allows an exemption
18	for government entities and the military. It has been
19	around since 1917, and again, we're just trying to
20	ascertain a reason it was initially adopted to make sure
21	it still exists.
22	MS. GILLMAN: Thank you.
23	MR. BACARISSE: Any other questions, members,
24	on this item, any further discussion?
25	(No response.)

1	MR. BACARISSE: Laura, any publi	ic comments on
2	this item?	
3	MS. MORIATY: No, sir.	
4	4 MR. BACARISSE: Nobody from 191	7 is here to
5	talk about it? That's good.	
6	(General laughter.)	
7	7 MR. BACARISSE: In that case, I	would call for
8	8 the vote.	
9	9 Member Alvarado?	
10	MR. ALVARADO: Aye.	
11	MR. BACARISSE: Member Gillman?	
12	MS. GILLMAN: Aye.	
13	MR. BACARISSE: Member Graham?	
14	MR. GRAHAM: Aye.	
15	MR. BACARISSE: Member McRae?	
16	MS. McRAE: Aye.	
17	7 MR. BACARISSE: Member Omumu?	
18	MS. OMUMU: Aye.	
19	MR. BACARISSE: Member Prewitt?	
20	MR. PREWITT: Aye.	
21	MR. BACARISSE: Member Schlosse	<u>:</u> ?
22	MR. SCHLOSSER: Aye.	
23	MR. BACARISSE: And I, Chair Bac	carisse, vote
24	aye as well. Okay, unanimous. Thank you.	
25	MS. MORIATY: Thank you.	

MR. BACARISSE: We'll now move to agenda item 7 which is Oversize/Overweight Vehicles and Loads, so Mr. Archer is here to provide us information there.

So, Jimmy, the floor is yours.

MR. ARCHER: Good morning, Chairman Bacarisse, Executive Director Avitia, members of the Board. For the record, my name is Jimmy Archer, and I'm the director of the Motor Carrier Division.

This is item number 7 in your board book and the materials are found beginning on page 49. For your consideration, I'm presenting these proposed rule amendments to 43 Texas Administrative Code, Chapter 219, relating to oversize and overweight vehicles and loads, for approval for publication in the Texas Register.

As part of our rule review, as mentioned by General Counsel Moriaty, the department proposes amendments to document the department's processes and requirements in rule, to update the language or remove unnecessary or obsolete requirements, delete language that is contained in statute and delete repetitive language, to clarify the language and to update the language to be consistent with statutory changes and guidance from the Federal Highway Administration, or FHWA, and to begin to organize the general provisions in Subchapter A of Chapter 219.

The department also proposes to delete language 1 2 for which the department does not have rulemaking 3 authority. In addition, the department proposes amendments which would renumber, re-letter or remove 4 5 subdivisions within the rules due to the deletion of one 6 or more subdivisions within the rules. 7 I ask that the Board approve these proposed 8 rule amendments for publication and comment, and I'm happy 9 to answer any questions you might have. 10

MR. BACARISSE: Members, any questions for Mr. Archer on this item?

(No response.)

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MR. BACARISSE: Hearing none, I would entertain a motion on agenda item 7.

MR. PREWITT: Mr. Chairman.

MR. BACARISSE: Member Prewitt.

MR. PREWITT: I would move that the Board approve the proposed amendments, new rule sections and repeals for 43 Texas Administrative, Code Chapter 219 concerning cleanup, as recommended by staff, for publication in the Texas Register. I also move that the Board grant the department the authority to make changes to the proposed sections based on non-substantive corrections made by the Texas Register.

MR. BACARISSE: Thank you.

1	Is there a second for that motion?
2	MR. ALVARADO: Second.
3	MR. BACARISSE: Member Alvarado.
4	So we have a motion and a second, with a motion
5	by Member Prewitt and a second by Member Alvarado. Is
6	there any further discussion on this item or any public
7	comments?
8	MS. MORIATY: No public comments, sir.
9	MR. BACARISSE: All right, great. We would
10	then entertain a vote, please, on this item. I'll call
11	the roll.
12	Member Alvarado?
13	MR. ALVARADO: Aye.
14	MR. BACARISSE: Member Gillman?
15	MS. GILLMAN: Aye.
16	MR. BACARISSE: Member Graham?
17	MR. GRAHAM: Aye.
18	MR. BACARISSE: Member McRae?
19	MS. McRAE: Aye.
20	MR. BACARISSE: Member Omumu?
21	MS. OMUMU: Aye.
22	MR. BACARISSE: Member Prewitt?
23	MR. PREWITT: Aye.
24	MR. BACARISSE: Member Schlosser?
25	MR. SCHLOSSER: Aye.

MR. BACARISSE: And I, Chair Bacarisse, vote
aye as well, it's unanimous. Thank you.

And thank you, Jimmy, appreciate that very
much.

MR. ARCHER: Thank you.

MR. BACARISSE: Now moving to agenda item

MR. BACARISSE: Now moving to agenda item number 8, which we're in briefing and action items, this is appointment of members to the Household Goods Rules Advisory Committee, and David Richards is here to walk us through that.

Mr. Richards.

MR. RICHARDS: Thank you, Mr. Chairman, members, Executive Director Avitia. For the record, my name is David Richards, associate general counsel in the Office of General Counsel.

I have the pleasure of presenting agenda item number 8 today, it's an action item. You can find the materials in your board book on page 188. The request under this particular agenda item is that the Board appoint the individuals that are contained on a list in your board materials to serve as members of the Household Goods Rules Advisory Committee.

You'll recall that Transportation Code 641.155 required this Board to create an advisory committee. To that end, this Board in October of 2023, an advisory

committee through rule proceeding was created. Now, Executive Director Avitia's analysis is governed by statute and rule and Government Code 2110.002(b), and his analysis hopes to achieve a balanced representation of both motor carriers, the public, motor carriers of household goods that have big equipment, small equipment and medium equipment.

And secondly, under your rules 43 TAC 206.93(d), his second analysis involves a geographical analysis so we have individuals that will be serving, not only on this committee but other advisory committees, from a balanced representation across the State of Texas. He did that.

This particular group that you're being presented with today were vetted by, I believe, Mr. Archer and maybe Corrie Thompson in Enforcement. We have two new motor carrier representatives of household goods movers, one Federal Motor Carrier Safety Administration individual, and then one law enforcement individual for you to consider in the appointment. That would bring the total number of members on this advisory committee to twelve, and we think we have a good balanced representation of everything in accordance with statute and rule.

Their first meeting happens to be on February

1	27. That will be an introductory meeting where they'll
2	select officers, a presiding officer, a first vice chair,
3	and a second vice chair.
4	And that concludes my remarks. Any questions?
5	MR. BACARISSE: Thank you, Mr. Richards.
6	Any questions for Mr. Richards, members?
7	(No response.)
8	MR. BACARISSE: Hearing none, I would entertain
9	a motion on agenda item 8.
10	MR. SCHLOSSER: Member Schlosser.
11	MR. BACARISSE: Yes, sir, Member Schlosser.
12	MR. SCHLOSSER: I move that the Board appoint
13	all individuals from the list of potential members to
14	serve on the Households Goods Rules Advisory Committee.
15	The department's executive director provided a list of
16	potential in the board book materials dated February 8,
17	2024.
18	MR. BACARISSE: Thank you.
19	And is there a second on that motion?
20	MS. OMUMU: I second.
21	MR. BACARISSE: Member Omumu, thank you.
22	Any further discussion on that motion?
23	(No response.)
24	MR. BACARISSE: Laura, any public comments?
25	MS. MORIATY: No, sir, no public comments.

1	MR. BACARISSE: Okay. So I will call the roll
2	for the vote, please.
3	Member Alvarado?
4	MR. ALVARADO: Aye.
5	MR. BACARISSE: Member Gillman?
6	MS. GILLMAN: Aye.
7	MR. BACARISSE: Member Graham?
8	MR. GRAHAM: Aye.
9	MR. BACARISSE: Member McRae?
10	MS. McRAE: Aye.
11	MR. BACARISSE: Member Omumu?
12	MS. OMUMU: Aye.
13	MR. BACARISSE: Member Prewitt?
14	MR. PREWITT: Aye.
15	MR. BACARISSE: Member Schlosser?
16	MR. SCHLOSSER: Aye.
17	MR. BACARISSE: And I, Member Bacarisse, vote
18	aye as well, it's unanimous. Thank you.
19	We can now move to agenda item 9 which is a
20	briefing from Finance and Audit, and Brad Payne is going
21	to brief us.
22	And so let me turn it over to you, Mr. Payne.
23	Go ahead.
24	MR. PAYNE: Thank you, Chairman. Good morning,
25	Chairman, Board members, Executive Director Avitia. For

the record, Brad Payne, director of purchasing.

I will be talking about agenda item number 9.A which can be found on page 191 of your board book, which is related to notification of pending vehicle title forms procurement with an estimated value exceeding \$5 million.

Government Code 2261.255 requires that the procurement director of the department submit information to the Board on the solicitation process for any contract that has a value estimated to exceed \$5 million. Based on historical costs for vehicle title forms indicate the estimated value of this contract could exceed \$700,000 per year, with a total contract term of eight years. So I'm before the Board today to verify that I've reviewed the pending solicitation documents and verify that the solicitation and purchasing methods and contractor selection process comply with state law and agency policy.

At this time we do not anticipate any potential issues arising during the procurement process or any contract that may result from this. And with that, I'm available for any questions.

MR. BACARISSE: Members, any questions for Mr. Payne on this item?

(No response.)

MR. BACARISSE: No? I think you're good to go. Thank you.

MR. PAYNE: Thank you. 1 2 MR. BACARISSE: Appreciate your time. 3 We'll move to agenda item 9.B which is Internal Audit Division status update, and we'll hear from Salem 4 5 Chuah and maybe Jason Gonzalez as well. 6 MR. CHUAH: Good morning, Chairman Bacarisse, 7 Board members, Executive Director Avitia. For the record, 8 my name is Salem Chuah. I am the director for the 9 Internal Audit Division for the department. 10 Item 9.B is a briefing item to provide you with a status update on the Internal Audit Division's current 11 engagements, including the completed audit on the regional 12 service centers. 13 14 The Internal Audit Division started two new 15 audits and both were included in our fiscal year 2024 16 Internal Audit Plan and are in the planning phase. 17 The first is the investigation processes audit. The preliminary objective is to evaluate the intake 18 19 process for complaints, the method for how complaints are 20 prioritized, and the actions taken on the investigation 21 results. Our scope is fiscal year 2023 through January 22 2024. 23 The second is the inventory and asset 24 management audit. The preliminary objective is to

evaluate the department's processes on accounting for,

25

safeguarding and reporting inventory and assets throughout the state. We understand that the department has many types of inventory. Examples include license plates, handicap placards, and computer equipment.

And these inventory items are held with various parties, from our tax assessor-collector partners, to one of our 16 regional service centers, to our employees who are either teleworking or here in the office. So having said this, we will need to narrow our scope on this audit so that we can spend our resources auditing the highest risk area.

As I mentioned, both of these audits are in the planning phase. We've conducted numerous interviews with division directors, managers and subject matter experts to understand current processes. We've also began flowcharting steps and also reviewing internal policies and procedures and applicable rules and statute. We will solidify the objective and the scope prior to beginning our field work testing phase. We anticipate completing the two engagements by the end of summer.

I'll come back to the results on the audit of our regional service centers in a minute here. But moving on to the external engagements side, the State Auditor's Office requested an update on outstanding recommendations from its audit of grant processes at the Motor Vehicle

Crime Prevention Authority, MVCPA, and on the department's temporary tags. This audit was released in March of last year and included six recommendations.

The Internal Audit Division worked to obtain progress updates from the divisions and reported the results back to the State Auditor's Office. So far, the

results back to the State Auditor's Office. So far, the MVCPA and the department have implemented two of the six recommendations and we're making progress on the outstanding four which will be planned to be completed from June of this year to August of 2025, and that's for the procurement and implementation of the new grant

Are there any questions from Board members before I turn it over to Jason to talk about the results from our audit of the regional service centers?

MR. BACARISSE: Members, any questions for Mr. Chuah?

MS. GILLMAN: Salem.

management software.

MR. BACARISSE: Member Gillman.

MS. GILLMAN: I probably just misheard you.

These were recommendations with regard to assets and their inventory?

MR. CHUAH: Member Gillman, this is the State

Auditor's Office on the Motor Vehicle Crime Prevention

Authority and on the department's temporary tags. So they

1	requested a progress update on the six recommendations
2	that they made in their audit which was released in March
3	of last year.
4	MS. GILLMAN: And what are the four remaining?
5	Is it in here and I just didn't read it?
6	MR. CHUAH: The four remaining, there's one
7	related to the department on the granting users the access
8	required for their job responsibilities as it pertains to
9	webDEALER, and then the remaining three are related to
10	grant processes on the Motor Vehicle Crime Prevention
11	Authority.
12	MS. GILLMAN: Okay. Thank you.
13	MR. CHUAH: You're welcome.
14	MR. BACARISSE: Any other questions, members,
15	for Mr. Chuah?
16	(No response.)
17	MR. BACARISSE: Okay. Salem, thank you.
18	MR. CHUAH: Thank you.
19	MR. BACARISSE: Absolutely.
20	MR. CHUAH: So I'll turn it over to Jason to
21	talk about the results.
22	MR. BACARISSE: Great. Good morning, Mr.
23	Gonzalez.
24	MR. GONZALEZ: Good morning, Chairman
25	Bacarisse, Board members, Executive Director Avitia. For

the record, my name is Jason Gonzalez, principal internal auditor for the Internal Audit Division.

As mentioned by Salem, the Internal Audit
Division recently completed an audit on the department's
regional service centers, or RSCs. You'll find the report
starting on page 194 of your board materials. The
objectives of the audit were to determine whether RSCs
processed transactions uniformly, to determine whether
RSCs adequately serve its customers, and to assess the
culture at the RSCs.

As you can see in figure 2 on page 198, the department's 168 RSC employees provide customer services at regional service centers throughout the state. In fiscal year 2023, the RSCs served over one million customers, either by phone or through in-person transactions at one of the 16 RSCs. Also, the Vehicle Titles and Registration Division is the department's largest and most public-facing division.

The RSCs completed over 800,000 transactions. The most common transactions were certified copy original titles, followed by bonded titles. In addition to completing transactions, customer service representatives respond to customer emails, correspond through mail and perform title and registration research.

Our review focused on the four regional service

centers we visited. Our team traveled to the Houston,
Dallas, Abilene and El Paso RSCs. During our review we
observed bonded title processes and conducted customer
surveys.

We identified several strengths throughout the RSCs. First, the Houston RSC identified a need for increased customer parking and is in the process of obtaining additional employee parking to ease customer parking limitations. Both the Houston and Dallas RSCs have information desks where they assist customers prior to meeting with a customer service representative, increasing efficiency.

The Abilene RSC employees made it a point to encourage customers to provide customer feedback. The El Paso RSC employees took extra time to explain the bonded title process. And finally, all RSCs provided extra assistance to customers with language barriers.

Now, going into the audit results, we reviewed completed bonded title applications, bonded title verifications, and the bonded title process. We found the processes are established and followed, but there are opportunities to increase uniformity and consistency.

On result one, in the paper bonded title applications reviewed, there are opportunities to ensure that all vehicle information is completed and all

application questions are answered.

Next, the department verifies bonded title applications against multiple systems, such as the Motor Vehicle Database and the Driver License Image Retrieval System. A list of verifications systems is documented on page 200. Auditors performed observations of bonded title application transactions at the four regional service centers. We observed that not all bonded title applications were verified against applicable systems.

We also evaluated the bonded title process.

The bonded title process is a three-party process.

Applicants must first go to an RSC to have their application verified.

Upon approval, the applicant then goes to a surety bond company to obtain a bond. Finally, the applicant takes their approved application and surety bond to a tax assessor-collector's officer, or TAC, and obtains their bonded title. The bonded title process is outlined in figure 4 on page 201.

The current process could be improved to ensure that applications have been vetted by the RSCs. We made four recommendations to enhance the bonded title process. The first is on training. While training is being conducted, we recommended that the department conduct refresher and targeted trainings to ensure uniformity in

practices across all RSCs.

We also recommended that the department enhance its Registration and Title System, or RTS, to include automatic validation mechanisms for different verification systems. Also, we recommend that the RTS include a verification function for TACs to ensure that applications have gone through the RSC verification process. Finally, we recommended the consideration of creating an electronic bonded title application with the intent to increase customer accessibility.

On to result two. Auditors reviewed employee RTS permission levels, RTS access for employees, and employee completion of required training. Overall, regional service center employees' RTS permission levels were granted correctly based on job classification or management approval.

We did recommend that employees' RTS access permission levels be periodically reviewed. We also recommended that employees complete required trainings prior to accessing RTS.

Result three relates to RSC customer feedback.

Customers are either served through telephone calls or in person at one of the department's 16 regional service centers. In fiscal year 2023, RSCs served over 350,000 customers by phone and over 750,000 customers in person.

Overall, we found that customers are able to provide customer service feedback either through a phone survey or through electronic devices. While post-call phone surveys allow customer feedback for services received, the phone calls are not recorded. Other divisions within the department, such as Motor Carrier Division and Consumer Relations Division, record customer service phone calls to improve quality assurance and identify areas of improvement. Recording phone calls could ensure accurate information is provided and could help identify training opportunities.

Concerning in-person customer surveys, the department has made improvements through implementation of QR codes at each work station to drive higher survey participation. However, the code allows customers to complete the survey multiple times and cannot be traced to customer feedback for a customer service representative.

Internal Audit made two recommendation related to customer surveys. We recommended recording RSC customer phone calls and ensuring the QR codes can be only taken once.

While onsite at the RSCs, Internal Audit conducted our own customer and employee surveys that resulted in two observations. First, customers reported being highly satisfied with the services that RSCs

provided. Customers provided feedback concerning timeliness of service, experience with customer service representatives, and satisfaction with facilities.

As you can see in figures 10 through 13 on page 208, customer ratings ranged from just below satisfied, which are likely caused by wait times as the Houston and Dallas RSCs had the highest wait times and lowest satisfaction scores. Abilene had the lowest wait times and the highest survey scores.

Auditors also reviewed average mileage traveled by Houston, Dallas, Abilene and El Paso customers and found that on average customers traveled 35 miles to RSCs.

Abilene customers traveled the furthest, averaging 77 miles, while Dallas and Houston customers averaged around 25 miles.

Observation two deals with the RSC cultural assessment. Internal auditors surveyed RSC employees using the Organizational Cultural Assessment Instrument, or OCAI, which is a tool designed to help organizations identify and understand their culture. According to the OCAI, there is no right or wrong culture, the purpose is to determine what the current culture is and what the preferred culture could be. By aligning these two cultures, the department has an opportunity to enhance organizational performance.

The tool identifies groups or responses into four culture types: Clan, which is defined as a collaborative workplace; Adhocracy, which is defined as creative, dynamic and nimble, allowing for quick adaptation; Hierarchy is a controlled, formalized and structured workplace; and Market is a competitive and results-oriented workplace.

Overall results indicated that employees' needs are being met in the current culture and RSCs are close to creating environments that cultivate trust, provide support and acknowledge hard work, all while providing great customer services. Survey responses indicated that employees would like increased collaboration and promotion of innovation and less Market and Hierarchy cultures.

We understand the department has recently conducted a survey of employee engagements and will be using those results to engage employees on hearing opportunities for continuous improvement.

The audit recommendations and management responses are in Appendix 2 on page 215. We wanted to note that management has agreed with all recommendations. We'd also like to thank the VTR Division senior management and all RSC employees for their collaboration and creating a welcoming environment. It was a pleasure working with their entire team.

1	This concludes my presentation. Thank you, and
2	I'm happy to answer any questions.
3	MR. BACARISSE: Great report, Jason. Thank
4	you.
5	MR. GONZALEZ: Thank you.
6	MR. BACARISSE: Members, any questions for Mr.
7	Gonzalez on this report?
8	(No response.)
9	MR. BACARISSE: I will note, with a spirit of
10	thankfulness, the actual were pretty close to the numbers
11	of ideal in the culture.
12	MR. GONZALEZ: They were, they were very close.
13	Kudos to that team. They're doing a great job.
14	MR. BACARISSE: Yeah. It's great leadership.
15	Culture is everything.
16	MR. GONZALEZ: It is.
17	MR. BACARISSE: Thank you. Thank you, both.
18	MR. GONZALEZ: Thank you.
19	MR. BACARISSE: It's great. Now at this point
20	we are at item number 10, and I want to make sure are
21	there any people here to comment on any other item or any
22	other subject, Laura?
23	MS. MORIATY: No, sir, there are no public
24	comments.
25	MR. BACARISSE: No other public comments.

1 Okay, great. 2 In that case, we will move into executive session, and we're going to take up agenda item 10. We're 3 4 going to go into closed session. 5 It is now 11:10 a.m., on February 8, 2024. 6 We'll go into closed session under Texas Government Code 7 Sections 551.071, 551.076, and 551.089. For those of you 8 in the audience, I anticipate being in closed session for 9 approximately an hour, and we'll reconvene in open session after that. 10 11 And with that, we are now recessed from the public meeting and we're going to closed session. 12 13 (Whereupon, at 11:10 a.m., the meeting was 14 recessed, to reconvene this same day, Thursday, February 15 8, 2024, following conclusion of the executive session.) 16 MR. BACARISSE: It is now 12:27 p.m., and the 17 Board of the Texas DMV is now back in open session. No action items will be taken up from the 18 closed session. And we will now move to agenda item 19 number 13, adjournment. 20 21 I would welcome a motion for adjournment. 22 MS. McRAE: I so move. 23 MR. BACARISSE: Vice Chair McRae. 24 MS. OMUMU: I second. 25 MR. BACARISSE: And Member Omumu.

1	I'm just going to call this all in favor.
2	(A chorus of ayes.)
3	MR. BACARISSE: Opposed nay.
4	(No response.)
5	MR. BACARISSE: Thank you. It is now 12:28,
6	and we are adjourned.
7	(Whereupon, at 12:28 p.m., the meeting was
8	adjourned.)

<u>CERTIFICATE</u>

MEETING OF: TxDMV Board

LOCATION: Austin, Texas

DATE: February 8, 2024

I do hereby certify that the foregoing pages, numbers 1 through 75, inclusive, are the true, accurate, and complete transcript prepared from the verbal recording made by electronic recording by Nancy H. King before the Texas Department of Motor Vehicles.

DATE: February 16, 2024

/s/ Nancy H. King (Transcriber)

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