1	ADOPTION OF
2	SUBCHAPTER B. LICENSING
3	43 TAC §221.15 and 221.19
4	SUBCHAPTER F. ADMINISTRATIVE SANCTIONS
5	43 TAC §221.111 AND §221.112
6	REPEAL OF
7	43 TAC §221.113 AND §221.114
8	INTRODUCTION. The Texas Department of Motor Vehicles (department) adopts amendments to
9	Transportation Code §221.15, relating to required license application information; §221.19, related to
10	change of a license holder's name or ownership; §221.111, related to denial of license; and §221.112,
11	related to license suspension, revocation and administrative penalties. The department also adopts the
12	repeal of §221.113 and §221.114. The changes update licensing application, fitness, denial, suspension,
13	revocation, and penalty rules under Occupations Code Chapter 2302, and remove references to salvage
14	vehicle agents and salvage vehicle dealer endorsements to implement Senate Bill (SB) 604, 86th
15	Legislature, Regular Session, (2019). The department adopts amendments to §§221.15, 221.19, 221.111,
16	and 221.112 and the repeal of §221.113 and §221.114 to be effective October 31, 2020.
17	The department adopts the repeal of §221.113 and §221.114 without changes to the proposed
18	text as published in the June 26, 2020, issue of the Texas Register (45 TexReg 4311). These rules will not
19	be republished. The department adopts amendments §§221.15, 221.19, 221.111, and 221.112 with
20	changes to the proposed text as published in the June 26, 2020, issue of the Texas Register (45 TexReg
21	4311). These sections will be republished.
22	In conjunction with this adoption, the department has adopted new §§211.1 - 211.5, concerning
23	criminal offense and action on licenses, and amendments to §215.89 and the repeal of §215.88 concerning

- 1 licenses under Occupations Code Chapter 2301 and Transportation Code Chapter 503, in this issue of the
- 2 Texas Register.
- 3 **EXPLANATION.** The amendments to §§221.15, 221.19, 221.111, and 221.112 update and clarify
- 4 requirements, and establish references concerning the review of criminal history information under new
- 5 Chapter 211 that has been adopted in accordance with Occupations Code Chapter 53 and the Sunset
- 6 Advisory Commission's Management Action 4.6, as stated in the Sunset Staff Report with Commission
- 7 Decisions, 2018-2019, 86th Legislature (2019).
- 8 The Sunset report directs the department to adopt criminal history evaluation rules consistent
- 9 with Occupations Code Chapter 53, for salvage industry regulation. Occupations Code, §53.021,
- 10 authorizes a licensing authority to suspend or revoke a license, or disqualify a person from receiving a
- license, if the person has been convicted of a felony or misdemeanor that directly relates to the duties
- and occupations of the licensed occupation. New Chapter 211 addresses the requirements under
- Occupations Code Chapter 53 for licenses issued under Chapter 215 and 221.
- 14 Under Occupations Code §2302.104, an application for a salvage dealer license must include a
- statement of the previous history, record, and associations of the applicant to the extent sufficient to
- establish, to the satisfaction of the department, the business reputation and character of the applicant.
- 17 Under Occupations Code §2302.105, the department may not issue a license until the department
- completes an investigation of the applicant's qualifications.
- 19 The amendment to §221.15(2) eliminate references to salvage vehicle dealer license
- 20 endorsements and salvage vehicle agents to conform with changes in SB 604. The paragraphs are
- 21 renumbered accordingly.
- The amendments to §221.15(9) revise the statement to conform with the requirements of
- 23 Occupations Code §2302.104.

The amendments to §221.15(12) identify the persons who will be considered in the license review under Occupations Code §2302.104.

The amendments to §221.15(13) clarify that the department is concerned with affiliations that allow for control of the license holder, and describe control as "the power to direct or cause the direction of the management, policies, and activities, of an applicant or license holder, whether directly or indirectly."

The amendment to §221.15(14) clarifies which persons are required to submit criminal history information. Criminal history information will be evaluated under new Chapter 211, as addressed in amendments §221.111(a)(3) and §221.112(16).

The amendment to §221.15(15) clarifies that the department collects professional history information to determine business reputation as required in Occupations Code §2302.104.

Section 221.19 requires license holders to keep certain information current with the department. Amendments to §221.19 clarify what types of organizational changes require notice to the department. These changes include a change in entity type, addition of a new person for whom criminal and professional history information would be required, or a business arrangement that extends control of the license holder to other persons for whom criminal and professional history information would be required.

The amendment to §221.19(c) establishes that the license holder is not required to submit a new application, but just the information that is necessary to address the change. The amendment to §221.19(c) also removes requirements related to a 50% change of ownership, because that is unnecessary based on the amendment to §221.19(b). Finally, the amendment to §221.19 extends the period for compliance to 30 days after the event.

The amendment to §221.111(a) clarifies that the section applies to the board or department's review of an application for issuance or renewal of a license. The amendment to §221.111(a) also replaces "shall" with "may" to clarify that the department's action is discretionary. A license may be denied based on an applicant's prior criminal history after weighing the factors in Occupations Code Chapter 53 and new §211.3, or for reasons authorized in Occupations Code Chapter 2302 and this chapter.

The amendments to §221.111(a)(2) clarify the persons the department will consider in making its evaluation, and in what actions.

The amendments to §221.111(a)(3) clarify the persons who will be subject to criminal history review and the offenses that will be reviewed. Based on a comment received concerning proposed amendments to 43 TAC §215.89, the department considers it necessary to clarify that what is considered to be a conviction results from Occupations Code §53.021(d). Occupations Code §53.021(d) provides that a licensing authority may consider a person to have been convicted of an offense for purposes of this section regardless of whether the proceedings were dismissed and the person was discharged as described Occupations Code §53.021(c), which is referred to in proposal as a "deemed" conviction. To clarify this reference, §221.111(a)(3) has been changed to substitute "or considered convicted under Occupations Code §53.021(d)" for "or deemed convicted." The change does not affect persons not on notice of the proposal or add additional costs.

The amendment to §221.111(a)(4) clarifies that the department will consider the circumstances related to the revocation of a prior license in its evaluation of fitness for a license under this chapter. The amendment also deletes language addressing the prohibition on applying for a license within one year following revocation of the license under Occupations Code §2302.108. That provision is addressed in new §221.111(c).

The amendment to §221.111(a)(5) focuses the review on control, specifically an ownership, organizational, managerial, or other business arrangement, that would "allow a person the power to direct, management, policies, or activities, of the applicant or license holder, whether directly or indirectly." The references to family members are removed. While a family member could be a person described in the amendment, the person would not be included on the basis that they were a family member.

The amendment to §221.111(a)(6) focuses the review on prior disciplinary activity against specified persons with prior administrative action against a license. The amendment deletes language referencing applicants with a child support payment delinquency, which would be handled as required under Family Code Chapter 232.

The amendment to §221.111(b) clarifies that an applicant may request an administrative hearing when the department pursues denial of an application.

The amendment to §221.111(c) addresses Occupations Code §2302.108, which expressly prohibits a person whose license is revoked from applying for a new license before the first anniversary of the date of the revocation. The department will reject such an application.

The amendment to §221.112 clarifies that either the board or the department may take action on a license that has been issued by the Motor Vehicle Division for certain acts or omissions. The amendment to §221.112(1) clarifies that action on a license may be made for failing to meet qualifications and requirements.

The amendment to §221.112(2) clarifies that the board or department may take action on a person's license if the person violates laws relating to other sectors of the industry for which a license issued by the Motor Vehicle Division is required.

The amendment to §221.112(3) corrects the spelling of "willfully."

The amendment to §221.112(6) clarifies that a person may not engage in business without the required license and eliminates a reference to salvage vehicle dealer license endorsements.

The amendments to §§221.112(12), 221.112(15), and 221.112(20) correct the spelling of "nonrepairable."

The amendment to §221.112(8) clarifies specific information that must be reported by a license holder to the department within 30 days of a change.

The amendment to §221.112(9) clarifies that any changes made under §221.19(b) must be reported to the department within 30 days.

The amendment to §221.112(10) removes the requirement to notify the department that a salvage vehicle agent has been terminated. The following paragraphs are renumbered accordingly.

The amendments to §§221.112(13) - 221.112(15) correct punctuation and grammatical errors, and clarify that action may be taken on a license for a person's violation of law or board rules relating to the motor vehicle industry for which the board has jurisdictional authority.

The amendment to §221.112(16) clarifies the persons who will be subject to criminal history review and the offenses that will be reviewed. Based on a comment received concerning proposed amendments to 43 TAC §215.89, the department considers it necessary to clarify that what is considered to be a conviction results from Occupations Code §53.021(d). Occupations Code §53.021(d) provides that a licensing authority may consider a person to have been convicted of an offense for purposes of this section regardless of whether the proceedings were dismissed and the person was discharged as described in Occupations Code §53.021(c), which is referred to in the proposal as a "deemed" conviction. To clarify this reference, §221.112(16) has been changed to substitute "or considered convicted under Occupations Code §53.021(d)" for "or deemed convicted." The change does not affect persons not on notice of the proposal or add additional costs.

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The amendment to §221.112(19) clarifies that a license holder must pay all administrative penalties imposed by the department, not just those imposed under Occupations Code Chapter 2302.

The amendment to §221.112(20) clarifies that the board or department may take action on a license if a person is engaging in business without a license that is required under Occupations Code Chapter 2301 or Chapter 2302 or Transportation Code Chapter 503. Additionally, the amendment corrects a punctuation error.

Repeal of §221.113, Suspension or Refusal to Renew Due to Failure to Pay Court Ordered Child Support, is required under Family Code Chapter 232.

Repeal of §221.114, Re-application after Revocation of License, is adopted because the subject matter is now found in §221.111(b).

## **SUMMARY OF COMMENTS.**

The department received one comment not opposing the proposal from the Tax Assessor

Collector Association of Texas, on behalf of its members.

**STATUTORY AUTHORITY.** The department adopts amendments to §§221.15, 221.19, 221.111, and 221.112, and the repeal of §221.113 and §221.114, under Occupations Code §2301.155 and §2302.051, and Transportation Code and §1002.001.

Occupations Code §2301.155 authorizes the board of the Texas Department of Motor Vehicles to adopt rules as necessary or convenient to administer Occupations Code Chapter 2301 and to govern practice and procedure before the board.

Occupations Code §2302.051 authorizes the board to adopt rules as necessary to administer Occupations Code Chapter 2302.

Transportation Code §1002.001, authorizes the board to adopt rules that are necessary and appropriate to implement the powers and the duties of the department.

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CROSS REFERENCE TO STATUTE. Occupations Code §2302.104 and §2302.108.

3 **TEXT.** 

**SUBCHAPTER B. LICENSING** 

43 TAC §221.15 and 221.19

- 6 §221.15. Required License Application Information.
- 7 The following information must be provided on each salvage vehicle dealer application:
- 8 (1) the full legal name of the applicant;
- 9 [(2) the endorsement or endorsements that are being applied for;]
- (2) [(3)] the full business address, including number, street, municipality, county, and zip code for each location where the applicant will conduct business under the license if each location is in the same county;
  - (3) [(4)] the business telephone number and email address;
- 14 (4) [(5)] the mailing address;
- designated mailing address the applicant's last known address for [all] department communication, including service of process under Subchapter E of this chapter (relating to Administrative Procedures).

  The designated mailing address will be considered applicant's last known address until such time that the mailing address is changed in the licensing records of the department after the license holder submits an amendment to change the license holder's mailing address;
  - (6) [(7)] all assumed names as registered with the secretary of state or county clerk, as applicable;
- 23 (7) [<del>(8)</del>] if applying as a sole proprietor, the social security number, address and telephone

1 number for the sole proprietor;

(8) [(9)] if applying as a general partnership, the social security number, address and telephone number for each of the general partners;

(9) [(10)] if applying as a limited partnership, limited liability company, or corporation, the full name, social security number, address and telephone number for each officer or director of the corporation, each member, officer, or manager of the limited liability company, each partner, and each officer of the limited partnership, including the information for the general partner based on the type of entity [or limited liability company];

(10) [(11)] the state sales tax number;

(11) [(12)] the National Motor Vehicle Title Information System (NMVTIS) number evidencing that the applicant is registered with NMVTIS;

(12) [{13}] a statement indicating whether the applicant or any person described in §211.2 of this title (relating to Application of Subchapter) has previously applied for a license under this chapter or the salvage vehicle dealer licensing laws of another jurisdiction, the result of the previous application, and whether the applicant, including a person described in §211.2 of this title, has ever been the holder of a license issued by the department or another jurisdiction that was revoked, suspended, or subject of an order issued by the board or by another jurisdiction to pay an administrative penalty that remains unpaid;

(13) [(14)] a statement indicating whether the applicant has an ownership, organizational, affiliation, or other business arrangement that would allow a person to direct the management, policies, or activities of an applicant or license holder, whether directly or indirectly, who [is owned, operated, managed, or otherwise controlled by or affiliated with a person, including a family member, corporate officer, entity or shareholder that] was the holder of a license issued by the department or by another

jurisdiction that was revoked, suspended, or subject of an order issued by the board or by another jurisdiction to pay an administrative penalty that remains unpaid;

- (14) [{15}] details of the criminal history of the applicant and any person described in §211.2 of this title [a statement indicating whether the applicant, any owner, corporate officer, partner or director has ever been convicted of a felony, and, if so, whether it has been at least three years since the termination of the sentence, parole, mandatory supervision, or probation for the felony conviction];

  (15) details of the professional information of the applicant and any person described in
- §211.2 of this title;
- (16) a statement that the applicant at the time of submitting the application is in compliance, and, after issuance of a license, will remain in compliance, with all ordinances and rules of
- 12 (17) an acknowledgement that the applicant understands, [and] is, and will remain in compliance with all state and federal laws relating to the licensed activity.

the municipality or county of each location where the applicant will conduct business; and

§221.19. Change of License Holder's Name, [or] Ownership, or Control.

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- (a) A license holder shall notify the department to amend its license within <u>30</u> [40] days of a change in the license holder's business name. Upon submission of an amendment to change the business name, the department shall reflect the new business name in the department's records. The dealer shall retain the same salvage vehicle dealer license number except if the business name change is the result of a change in the type of entity being licensed, such as a sole proprietorship becoming a corporation, or if the ownership of the business changes as discussed in subsection (b) [<del>{e}</del>] of this section.
- (b) A salvage vehicle dealer shall notify the department by submitting a request for license amendment within 30 [10] days of [prior to] a change to [of]:

1	(1) the entity type of the applicant or license holder;
2	(2) the departure or addition of any person reported to the department in the original
3	license application or most recent renewal application, including any person described in §211.2 of this
4	title (relating to Application of Subchapter);
5	(3) an ownership, organizational, managerial, or other business arrangement that would
6	allow the power to direct or cause the direction of the management and policies and activities of an
7	applicant or license holder, whether directly or indirectly, to be established in or with a person not
8	described in paragraph (1) or (2) of this subsection [of ownership].
9	(c) The license holder must submit to the department a notice of change and all information
10	needed for that specific license modification.
11	[Upon notification of a change of more than 50% of the ownership, the department shall:
12	(1) cancel the existing license; and any salvage dealer agent licenses authorized by the
13	salvage vehicle dealer; and
14	(2) require that an original application and required fees be submitted by the new
15	owner(s). Any of the new owners' salvage vehicle agents must also apply for a new license and submit the
16	applicable fees.]
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18	SUBCHAPTER F. ADMINISTRATIVE SANCTIONS
19	43 TAC §§ 221.111 AND 221.112
20	§221.111. Denial of License.
21	(a) The <u>board or</u> department <u>may</u> [ <del>shall</del> ] deny <u>an application</u> for [ <del>issuance of</del> ] a <u>license or a</u>
22	renewal of a license under Occupations Code Chapter 53 or Chapter 2302, and §211.3 of this title (relating
23	to Criminal Offense Guidelines) or this chapter [salvage vehicle dealer license or a salvage vehicle agent

1 license], if:

2 (1) all the information required on the application is not complete;

(2) the applicant or any <u>owner</u>, <u>officer</u>, <u>director</u>, <u>or other person described in §211.2 of</u>

<u>this title (relating to Application of Subchapter)</u> [<u>of its owners</u>, <u>officers</u>, <u>or directors</u>] made a false statement, [<u>or</u>] material misrepresentation, or a material omission, on the application <u>to issue</u>, <u>renew</u>, or amend a license;

(3) the applicant, or any <u>owner</u>, <u>officer</u>, <u>director</u>, <u>or other person described in §211.2 of this title</u>, <u>has been</u> [of its owners, officers, or directors have been] convicted, or considered convicted under Occupations Code §53.021(d), by any local, state, federal, or foreign authority, of an offense that directly relates to the duties or responsibilities of the licensed occupation as described in §211.3 of this title or is convicted of an offense that that is independently disqualifying under Occupations Code §53.021 [of a felony for which less than three (3) years have elapsed since the termination of the sentence, parole, mandatory supervision, or probation];

(4) the applicant's or any <u>owner's</u>, <u>officer's</u>, <u>director's</u>, <u>or other person described in §211.2</u>

<u>of this title</u>, [of its owners', officers', or directors'] previous [salvage vehicle dealer or salvage vehicle

<u>agent</u>] license was revoked [and the first anniversary of the date of revocation has not occurred];

(5) the applicant or license holder has an ownership, organizational, managerial, or other business arrangement that would allow a person the power to direct, management, policies, or activities, of the applicant or license holder, whether directly or indirectly, who is unfit, ineligible for license, or has been subject to disciplinary action, including suspension, revocation, denial, corrective action, cease and desist order, or assessment of a civil penalty, administrative fine, or similar assessment for a current or previous license, permit, or other authorization issued by any local, state, or federal regulatory authority lis an immediate family member, such as a spouse, child, parent, grandparent, niece, nephew, uncle, or

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aunt, of a previously licensed salvage vehicle dealer whose license has been revoked, and the business 1 2 location is the same as the location of the revoked salvage vehicle dealer]; or

- (6) the applicant, or any owner, officer, or director, or other person described in §211.2 of this title is unfit to hold the license, is ineligible for licensure, or whose current or previous license, permit, or other authorization issued by any local, state, or federal regulatory authority has been subject to disciplinary action, including suspension, revocation, denial, corrective action, cease and desist order, or assessment of a civil penalty, administrative fine, fee, or similar assessment. [is delinquent in any court ordered obligation to pay child support.]
- (b) If the department denies an application for a license to be issued under the authority of Occupations Code Chapter 2302 [application is denied], the applicant may request an administrative hearing in the manner specified in §221.91 of this title (relating to Notice of Department Decision).
- (c) In accordance with Occupations Code §2302.108, the board or department shall reject any application for issuance of a new license under Occupations Code Chapter 2302 filed by a person whose license is revoked before the first anniversary of the date of revocation.

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- §221.112. Suspension, Revocation and Administrative Penalties.
- The board or department may suspend or revoke a license or impose an administrative penalty if the 17 18 license holder:
  - (1) fails to meet or maintain the qualifications and requirements for a license;
  - (2) violates any law relating to the purchase, sale, exchange, storage, or distribution of motor vehicles, including salvage motor vehicles and nonrepairable [and non-repairable] motor vehicles;
- 22 (3) willfully [wilfully] defrauds a purchaser;
  - (4) fails to maintain purchase, sales, and inventory records as required by Occupations

1	Code,	Chapter	2302, or	this c	hapter;
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- (5) refuses to permit, or fails to comply with a request by the department to examine, during normal business hours, the license holder's records as required by Occupations Code, Chapter 2302, or this chapter;
- 5 (6) engages in motor vehicle or salvage business without the required <u>license</u> 6 [endorsement];
  - (7) engages in business as a salvage vehicle dealer at a location for which a license has not been issued by the department;
  - (8) fails to notify the department of a change of the salvage vehicle dealer's legal business entity name, assumed name, mailing address, email address, physical address or location within 30 [10] days of such change by submitting [requesting and obtaining from the department] an amendment to the [salvage vehicle dealer's] license;
  - (9) fails to notify the department of a change <u>described in §221.19(b) of this title (relating to Change of License Holder's Name, Ownership, or Control) as required in that section [of the salvage vehicle dealer's name or salvage vehicle dealer's ownership within 10 days of such change by requesting and obtaining from the department an amendment to the salvage vehicle dealer's license];</u>
  - (10) [fails to notify the department of the termination of a salvage vehicle agent within 10 days after such termination];
  - [<del>(11)</del>] fails to remain regularly and actively engaged in the business for which the salvage vehicle dealer license is issued;
  - (11) [(12)] sells more than five (5) nonrepairable [non repairable] motor vehicles or salvage motor vehicles to the same person in a casual sale during a calendar year;
- 23 (12) [<del>13]</del> violates any [of the] provision of Occupations Code Chapters 2301 or [<del>, Chapter</del>]

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- 2302, Transportation Code[,] Chapters 501, 502, or 503, or any board rule or order promulgated under those statutes;
  - (13) [(14)] uses or allows use of the salvage vehicle dealer's [or salvage vehicle agent's] license or business location for the purpose of avoiding the requirements of [the license holder or another person avoiding] Occupations Code Chapters 2301 or [, Chapter] 2302, Transportation Code, Chapters 501, 502 or 503, or any board rule or order promulgated under those statutes;
- 7 (14) [{15}] violates any law, ordinance, rule or regulation governing the purchase, sale,
  8 exchange, or storage, of salvage motor vehicles or nonrepairable [, and non repairable] motor vehicles;
  - (15) [(16)] sells or offers for sale <u>a nonrepairable</u> [non-repairable] motor <u>vehicle</u> [vehicles] or <u>a</u> salvage motor <u>vehicle</u> [vehicles] from any location other than <u>the</u> [a licensed] salvage vehicle dealer's <u>licensed</u> business location [that has been approved by the department];
  - (16) [(17)] is, or any owner, officer, director, or other person described in §211.2 of this title (relating to Application of Subchapter), is convicted, or considered convicted under Occupations Code §53.021(d), by any local, state, federal, or foreign authority, of an offense that directly relates to the duties or responsibilities of the licensed occupation as described in §211.3 of this title (relating to Criminal Offense Guidelines) or an offense that that is independently disqualifying under Occupations Code §53.021 [of any a felony] after initial issuance or renewal of the salvage vehicle dealer license, or that has not been reported to the department as required [or salvage vehicle agent license, or less than three (3) years have elapsed since the termination of the sentence, parole, mandatory supervision, or probation for a felony conviction of the license holder];
  - (17) [(18)] makes a false statement, material misrepresentation, or material omission in any application or other information filed with the department;
- 23 (18) [<del>(19)</del>] fails to timely remit payment for administrative penalties imposed by the

1	department [under Occupations Code, §2302.354 and this section];
2	(19) [(20)] engages in business without a license required under Occupations Code[7]
3	Chapters 2301 or 2302, or Transportation Code [,] Chapter 503;
4	(20) [(21)] operates a salvage motor vehicle or a nonrepairable [non-repairable] motor
5	vehicle on the public highways or allows another person to operate a salvage motor vehicle or a
6	nonrepairable [non-repairable] motor vehicle on public highways;
7	(21) [(22)] dismantles a salvage motor vehicle or non-repairable motor vehicle; or
8	(22) [(23)] deals in used automotive parts as more than an incidental part of the salvage
9	vehicle dealer's primary business.
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11	REPEAL OF
12	SUBCHAPTER F. ADMINISTRATIVE SANCTIONS
13	43 TAC §221.113 AND §221.114
14	[§221.113. Suspension or Refusal to Renew Due to Failure to Pay Court-ordered Child Support.]
15	[(a) On receipt of a final order suspending a license, issued under Family Code, §232.008, the
16	department will suspend or refuse to renew a salvage vehicle dealer's or salvage vehicle agent's license
17	issued under this chapter.]
18	[(b) The department will charge an administrative fee of \$10 to reinstate the salvage vehicle
19	dealer's or salvage vehicle agent's license who was the subject of an order suspending the license under
20	this section.]
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22	[§221.114. Re-application after Revocation of License.]
23	[A person whose license is revoked may not apply for a new license before the first anniversary

1 of the date of the revocation.]

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- 3 **CERTIFICATION.** The department certifies that legal counsel has reviewed the adoption and found it to
- 4 be a valid exercise of the agency's legal authority.
- 5 Issued at Austin, Texas, on October 1, 2020.

6 /s/ Tracey Beaver
7 Tracey Beaver, General Counsel