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1	PROPOSAL OF
2	SUBCHAPTER F. ENFORCEMENT
3	43 TAC §218.72
4	INTRODUCTION. The Texas Department of Motor Vehicles (department) proposes to amend Title 43 of
5	the Texas Administrative Code (TAC) §218.72 concerning administrative sanctions. The proposed
6	amendment implements Senate Bill 604, 86th Legislature, Regular Session (2019). Senate Bill 604
7	amended Transportation Code Chapter 643 by adding §643.257, authorizing the department to order a
8	motor carrier that violates Transportation Code Chapter 643, or a department rule or order issued under
9	that chapter, to pay a refund to a consumer who paid the motor carrier to transport household goods.
10	<b>EXPLANATION.</b> The proposed amendment to §218.72 adds proposed new subsection (d), which adds
11	refunds to the existing list of administrative sanctions available to the department. Department
12	enforcement will employ the use of refunds within existing enforcement procedures outlined in Chapter
13	218.
14	Proposed new §218.72(d)(1) permits the department to order a motor carrier that violates
15	Transportation Code Chapter 643, or a department rule or order issued under that chapter, to pay a
16	refund to a consumer who paid the motor carrier to transport household goods. Proposed new
17	§218.72(d)(1) is necessary to implement SB 604.
18	Proposed new §218.72(d)(2) defines "refund" as the return of any percentage of funds paid, or
19	contracted to be paid, to a motor carrier transporting household goods, whether those funds are
20	documented as a separate line item or included in the overall amount paid by a customer. Proposed new
21	§218.72(d)(2) is necessary to explain the meaning of "refund" in the subsection.
22	Proposed new §218.72(d)(2)(A) clarifies that a refund includes overpayments, fees paid for

8/6/20 Exhibit A

services not rendered, and fees paid for charges not listed on the household mover's tariff after the

TITLE 43. TRANSPORTATION
Part 10. Texas Department of Motor Vehicles
Chapter 218 – Motor Carriers

household mover takes possession of the customer's property. Proposed new §218.72(d)(2)(B) clarifies that a refund does not include any consideration of damages or harm over the amount paid by the customer. Proposed new §218.72(d)(2)(A) and (B) are necessary to clarify that a refund is not a mechanism for restitution or to make the consumer whole, such as a household good mover reimbursing the consumer for the cost of third-party services to complete services not rendered by the mover. A refund is a tool that may be used by the department's enforcement division to order a household good mover to refund the customer by returning money paid, or contracted to be paid, because they did not receive a service or item. The refund all circumstance would be limited to funds paid or contracted to be paid to the household goods mover.

FISCAL NOTE AND LOCAL EMPLOYMENT IMPACT STATEMENT. Linda M. Flores, Chief Financial Officer, has determined that for each year of the first five years the amendment will be in effect, there will be no fiscal impact to state or local governments as a result of the enforcement or administration of the proposal. Corrie Thompson, Director of the Enforcement Division, has determined that there will be no measurable effect on local employment or the local economy as a result of the proposal.

**PUBLIC BENEFIT AND COST NOTE.** Ms. Thompson has also determined that, for each year of the first five years the amended section is in effect, there are public benefits anticipated from the ability of the department to order refunds.

Anticipated Public Benefits. The public benefits anticipated as a result of the proposal include expanding the administrative tools that the department has to sanction household good movers that violate the Transportation Code and department rules and providing consumers a means of receiving a refund of money paid to household good movers for overpayments, fees paid for services not rendered,

and fees paid for charges not listed on the household mover's tariff after the household mover takes possession of the customer's property.

Anticipated Costs to Comply with the Proposal. Ms. Thompson anticipates that there will be no costs to comply with these rules. The proposed rule does not create any compliance requirement of cost of compliance on a regulated person. The proposed rule implements a potential statutory penalty provision that the department may order against a person who violates Transportation Code Chapter 643 or a rule adopted under the chapter.

ECONOMIC IMPACT STATEMENT AND REGULATORY FLEXIBILITY ANALYSIS. As required by the Government Code §2006.002, the department has determined that the proposed new amendment will not have an adverse economic effect on small businesses, micro-businesses, or rural communities as a result of implementing this rule because it will not create additional requirements or costs on regulated persons. Therefore, the department is not required to prepare a regulatory flexibility analysis under Government Code §2006.002.

**TAKINGS IMPACT ASSESSMENT.** The department has determined that no private real property interests are affected by this proposal and that this proposal does not restrict or limit an owner's right to property that would otherwise exist in the absence of government action and, therefore, does not constitute a taking or require a takings impact assessment under the Government Code §2007.043.

**GOVERNMENT GROWTH IMPACT STATEMENT.** The department has determined that during the first five years the proposed amendment is in effect, no government program would be created or eliminated. Implementation of the proposed amendments will not require the creation of new employee positions or

elimination of existing employee positions. Implementation would not require an increase or decrease in future legislative appropriations to the department or an increase or decrease of fees paid to the

department. The proposed amendment does not create a new regulation, or expand, or repeal an existing

regulation. Lastly, the proposed amendment does not affect the number of individuals subject to the rule's

applicability and will not affect this state's economy.

and public testimony presented at the hearing.

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REQUEST FOR PUBLIC COMMENT. If you want to comment on the proposal, submit your written comments by 5:00 p.m. CDT on September 21, 2020. A request for a public hearing must be sent separately from your written comments. Send written comments or hearing requests by email to rules@txdmv.gov or by mail to Office of General Counsel, Texas Department of Motor Vehicles, 4000 Jackson Avenue, Austin, Texas 78731. If a hearing is held, the department will consider written comments

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**STATUTORY AUTHORITY.** The amendment is proposed under Transportation Code §643.003, which provides the department authority to adopt rules to administer Chapter 643 and Transportation Code §1002.001, which provides the board of the Texas Department of Motor Vehicles with the authority to adopt rules that are necessary and appropriate to implement the powers and the duties of the department.

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**CROSS REFERENCE TO STATUTE.** Transportation Code §643.257.

21 **TEXT** 

22 Subchapter F. Enforcement

23 **43 TAC §218.72** 

1	§218.72. Administrative Sanctions.
2	(a) Grounds for suspension and revocation. Transportation Code, §643.252 provides the grounds
3	for which the department can suspend or revoke a certificate of registration issued under Transportation
4	Code, Chapter 643.
5	(b) Department of Public Safety enforcement recommendations.
6	(1) The department may suspend or revoke a certificate of registration of a motor carrier
7	upon a written request by the Department of Public Safety, if a motor carrier:
8	(A) has an unsatisfactory safety rating under 49 C.F.R., Part 385; or
9	(B) has multiple violations of Transportation Code, Chapter 644, a rule adopted
10	under that chapter, or Transportation Code, Title 7, Subtitle C.
11	(2) A request under paragraph (1) of this subsection must include documentation showing
12	the violation.
13	(c) Probation.
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	(1) The department may probate any suspension ordered under this section.
15	<ul><li>(1) The department may probate any suspension ordered under this section.</li><li>(2) In determining whether to probate a suspension, the department will review:</li></ul>
15 16	
	(2) In determining whether to probate a suspension, the department will review:
16	<ul><li>(2) In determining whether to probate a suspension, the department will review:</li><li>(A) the seriousness of the violation;</li></ul>
16 17	<ul><li>(2) In determining whether to probate a suspension, the department will review:</li><li>(A) the seriousness of the violation;</li><li>(B) prior violations by the motor carrier;</li></ul>
16 17 18	<ul><li>(2) In determining whether to probate a suspension, the department will review:</li><li>(A) the seriousness of the violation;</li><li>(B) prior violations by the motor carrier;</li><li>(C) whether the department has previously probated a suspension for the motor</li></ul>
16 17 18 19	<ul> <li>(2) In determining whether to probate a suspension, the department will review:</li> <li>(A) the seriousness of the violation;</li> <li>(B) prior violations by the motor carrier;</li> <li>(C) whether the department has previously probated a suspension for the motor carrier;</li> </ul>

1	(3) The department shall set the length of the probation based on the seriousness of the
2	violation and previous violations by the motor carrier.
3	(4) The department will require that the motor carrier report monthly to the department
4	any information necessary to determine compliance with the terms of the probation.
5	(5) The department may revoke the probation and order the initial suspension and
6	administrative penalty if the motor carrier fails to abide by any terms of the probation
7	(d) Refund.
8	(1) The department may order a motor carrier that violates Transportation Code Chapter 643,
9	department rules, or a department order adopted under Transportation Code Chapter 643 to issue a
10	refund to a customer who paid the motor carrier to transport household goods.
11	(2) Under this subsection, a refund is the return of any percentage of funds paid, or contracted to
12	be paid, to a motor carrier transporting household goods, whether those funds are documented as a
13	separate line item or included in the overall amount paid by a customer.
14	(A) A refund includes overpayments, fees paid for services not rendered, and fees paid
15	for charges not listed on the household mover's tariff after the household mover takes possession of the
16	customer's property.
17	(B) A refund does not include any consideration of damages or harm over the amount
18	paid by the customer.
19	CERTIFICATION. The agency certifies that legal counsel has reviewed the proposal and found it to be
20	within the state agency's legal authority to adopt.
21	Issued at Austin, Texas, on <u>August 7, 2020</u> .
22	/s/ Tracey Beaver
23	Tracey Beaver, General Counsel